Union Calendar No. 178

111TH CONGRESS 1ST SESSION

H. R. 2868

[Report No. 111-205, Parts I and II]

To amend the Homeland Security Act of 2002 to extend, modify, and recodify the authority of the Secretary of Homeland Security to enhance security and protect against acts of terrorism against chemical facilities, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 15, 2009

Mr. Thompson of Mississippi (for himself, Mr. Waxman, Ms. Jackson-Lee of Texas, Mr. Markey of Massachusetts, Ms. Clarke, and Mr. Pascrell) introduced the following bill; which was referred to the Committee on Homeland Security, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

July 13, 2009

Reported from the Committee on Homeland Security with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

July 13, 2009

Referral to the Committee on Energy and Commerce extended for a period ending not later than July 31, 2009

July 13, 2009

Referred to the Committee on the Judiciary for a period ending not later than July 31, 2009, for consideration of such provisions of the bill and the amendment as fall within the jurisdiction of that committee pursuant to clause 1(k), rule X

July 31, 2009

Referral to the Committees on Energy and Commerce and the Judiciary extended for a period ending not later than September 30, 2009

September 30, 2009

Referral to the Committees on Energy and Commerce and the Judiciary extended for a period ending not later than October 23, 2009

October 23, 2009

Additional sponsors: Ms. Norton, Mr. Hinchey, and Mrs. Maloney

OCTOBER 23, 2009

Reported from the Committee on Energy and Commerce with an amendment [Strike out all after the enacting clause and insert the part printed in boldface roman]

OCTOBER 23, 2009

Committee on the Judiciary discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on June 15, 2009]

A BILL

To amend the Homeland Security Act of 2002 to extend, modify, and recodify the authority of the Secretary of Homeland Security to enhance security and protect against acts of terrorism against chemical facilities, and for other purposes.

1	Be it enacted by the Senate and House of Representa
2	tives of the United States of America in Congress assembled
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Chemical Facility Anti
5	Terrorism Act of 2009".
6	SEC. 2. FINDINGS AND PURPOSE.
7	(a) FINDINGS.—Congress makes the following findings
8	(1) The Nation's chemical sector represents of
9	target that terrorists could exploit to cause con
10	sequences, including death, injury, or serious adverse
11	effects to human health, the environment, critical in
12	frastructure, public health, homeland security, na
13	tional security, and the national economy.
14	(2) Chemical facilities that pose such potentia
15	consequences and that are vulnerable to terrorist at
16	tacks must be protected.
17	(3) The Secretary of Homeland Security has
18	statutory authority pursuant to section 550 of the De
19	partment of Homeland Security Appropriations Act
20	2007 (Public Law 109–295) to regulate the security
21	practices at chemical facilities that are at significan
22	risk of being terrorist targets.
23	(4) The Secretary of Homeland Security issued

interim final regulations called the Chemical Facility

1	Anti-Terrorism Standards, which became effective on
2	June 8, 2007.
3	(b) Purpose.—The purpose of this Act is to modify
4	and make permanent the authority of the Secretary of
5	Homeland Security to regulate security practices at chem-
6	ical facilities.
7	SEC. 3. EXTENSION, MODIFICATION, AND RECODIFICATION
8	OF AUTHORITY OF SECRETARY OF HOME-
9	LAND SECURITY TO REGULATE SECURITY
10	PRACTICES AT CHEMICAL FACILITIES.
11	(a) In General.—The Homeland Security Act of
12	2002 (6 U.S.C. 101 et seq.) is amended by adding at the
13	end the following new title:
14	"TITLE XXI—REGULATION OF SE-
15	CURITY PRACTICES AT CHEM-
16	ICAL FACILITIES
17	"SEC. 2101. DEFINITIONS.
18	"In this title, the following definitions apply:
19	"(1) The term 'chemical facility' means any fa-
20	cility—
21	"(A) at which the owner or operator of the
22	facility possesses or plans to possess at any rel-
23	evant point in time a substance of concern; or
24	"(B) that meets other risk-related criteria
25	identified by the Secretary.

1	"(2) The term 'chemical facility security per-
2	formance standards' means risk-based standards es-
3	tablished by the Secretary to ensure or enhance the se-
4	curity of a chemical facility against a chemical facil-
5	ity terrorist incident that are designed to address the
6	following:
7	"(A) Restricting the area perimeter.
8	"(B) Securing site assets.
9	"(C) Screening and controlling access to the
10	facility and to restricted areas within the facility
11	by screening or inspecting individuals and vehi-
12	cles as they enter, including—
13	"(i) measures to deter the unauthorized
14	introduction of dangerous substances and
15	devices that may facilitate a chemical facil-
16	ity terrorist incident or actions having seri-
17	ous negative consequences for the population
18	surrounding the chemical facility; and
19	"(ii) measures implementing a regu-
20	larly updated identification system that
21	checks the identification of chemical facility
22	personnel and other persons seeking access
23	to the chemical facility and that discourages
24	abuse through established disciplinary
25	measures.

1	"(D) Methods to deter, detect, and delay a
2	chemical facility terrorist incident, creating suf-
3	ficient time between detection of a chemical facil-
4	ity terrorist incident and the point at which the
5	chemical facility terrorist incident becomes suc-
6	cessful, including measures to—
7	"(i) deter vehicles from penetrating the
8	chemical facility perimeter, gaining unau-
9	thorized access to restricted areas, or other-
10	wise presenting a hazard to potentially crit-
11	ical targets;
12	"(ii) deter chemical facility terrorist
13	incidents through visible, professional, well-
14	maintained security measures and systems,
15	including security personnel, detection sys-
16	tems, barriers and barricades, and hardened
17	or reduced value targets;
18	"(iii) detect chemical facility terrorist
19	incidents at early stages through counter
20	surveillance, frustration of opportunity to
21	observe potential targets, surveillance and
22	sensing systems, and barriers and barri-
23	cades; and
24	"(iv) delay a chemical facility terrorist
25	incident for a sufficient period of time so as

1	to allow appropriate response through on-
2	site security response, barriers and barri-
3	cades, hardened targets, and well-coordi-
4	nated response planning.
5	"(E) Securing and monitoring the shipping,
6	receipt, and storage of a substance of concern for
7	the chemical facility.
8	"(F) Deterring theft or diversion of a sub-
9	stance of concern.
10	"(G) Deterring insider sabotage.
11	"(H) Deterring cyber sabotage, including by
12	preventing unauthorized onsite or remote access
13	to critical process controls, including supervisory
14	control and data acquisition systems, distributed
15	control systems, process control systems, indus-
16	trial control systems, critical business systems,
17	and other sensitive computerized systems.
18	"(I) Developing and exercising an internal
19	emergency plan for owners, operators, and cov-
20	ered individuals of a covered chemical facility
21	for responding to chemical facility terrorist inci-
22	dents at the facility. Any such plan shall include
23	the provision of appropriate information to any
24	local emergency planning committee, local law

 $enforcement \ officials, \ and \ emergency \ response$

1	providers to ensure an effective, collective re-
2	sponse to terrorist incidents.
3	"(J) Maintaining effective monitoring, com-
4	munications, and warning systems, including—
5	"(i) measures designed to ensure that
6	security systems and equipment are in good
7	working order and inspected, tested, cali-
8	brated, and otherwise maintained;
9	"(ii) measures designed to regularly
10	test security systems, note deficiencies, cor-
11	rect for detected deficiencies, and record re-
12	sults so that they are available for inspec-
13	tion by the Department; and
14	"(iii) measures to allow the chemical
15	facility to promptly identify and respond to
16	security system and equipment failures or
17	mal functions.
18	"(K) Ensuring mandatory annual security
19	training, exercises, and drills of chemical facility
20	personnel appropriate to their roles, responsibil-
21	ities, and access to chemicals, including partici-
22	pation by local law enforcement, local emergency
23	response providers, appropriate supervisory and
24	non-supervisory facility employees and their em-
25	ployee representatives, if any.

1	"(L) Performing personnel surety for indi-
2	viduals with access to restricted areas or critical
3	assets by conducting appropriate background
4	checks and ensuring appropriate credentials for
5	unescorted visitors and chemical facility per-
6	sonnel, including permanent and part-time per-
7	sonnel, temporary personnel, and contract per-
8	sonnel, including—
9	"(i) measures designed to verify and
10	$validate\ identity;$
11	"(ii) measures designed to check crimi-
12	nal history;
13	"(iii) measures designed to verify and
14	validate legal authorization to work; and
15	"(iv) measures designed to identify
16	people with terrorist ties.
17	"(M) Escalating the level of protective meas-
18	ures for periods of elevated threat.
19	"(N) Specific threats, vulnerabilities, or
20	risks identified by the Secretary for that chem-
21	ical facility.
22	"(O) Reporting of significant security inci-
23	dents to the Department and to appropriate local
24	law enforcement officials.

1	"(P) Identifying, investigating, reporting,
2	and maintaining records of significant security
3	incidents and suspicious activities in or near the
4	site.
5	"(Q) Establishing one or more officials and
6	an organization responsible for—
7	$"(i) \ security;$
8	"(ii) compliance with the standards
9	under this paragraph;
10	"(iii) serving as the point of contact
11	for incident management purposes with
12	Federal, State, local, and tribal agencies,
13	law enforcement, and emergency response
14	providers; and
15	"(iv) coordination with Federal, State,
16	local, and tribal agencies, law enforcement,
17	and emergency response providers regarding
18	plans and security measures for the collec-
19	tive response to a chemical facility terrorist
20	incident.
21	"(R) Maintaining appropriate records re-
22	lating to the security of the facility, including a
23	copy of the most recent security vulnerability as-
24	sessment and site security plan at the chemical
25	facility.

1	"(S) Assessing and, as appropriate, uti-
2	lizing methods to reduce the consequences of a
3	terrorist attack.
4	"(T) Methods to recover or mitigate the re-
5	lease of a substance of concern in the event of a
6	chemical facility terrorist incident.
7	"(U) Any additional security performance
8	standards the Secretary may specify.
9	"(3) The term 'chemical facility terrorist inci-
10	dent' means any act or attempted act of terrorism or
11	terrorist activity committed at, near, or against a
12	chemical facility, including—
13	"(A) the release of a substance of concern
14	from a chemical facility;
15	"(B) the theft, misappropriation, or misuse
16	of a substance of concern from a chemical facil-
17	$ity;\ or$
18	"(C) the sabotage of a chemical facility or
19	a substance of concern at a chemical facility.
20	"(4) The term 'employee representative' means
21	the representative of the certified or recognized bar-
22	gaining agent engaged in a collective bargaining rela-
23	tionship with a private or public owner or operator
24	of a chemical facility.

1	"(5) The term 'covered individual' means a per-
2	manent, temporary, full-time, or part-time employee
3	of a covered chemical facility or an employee of an
4	entity with which the covered chemical facility has
5	entered into a contract who is performing responsibil-
6	ities at the facility pursuant to the contract.
7	"(6) The term 'covered chemical facility' means
8	a chemical facility that meets the criteria of section
9	2102(b)(1).
10	"(7) The term 'environment' means—
11	"(A) the navigable waters, the waters of the
12	contiguous zone, and the ocean waters of which
13	the natural resources are under the exclusive
14	management authority of the United States
15	under the Magnuson-Stevens Fishery Conserva-
16	tion and Management Act (16 U.S.C. 1801 et
17	seq.); and
18	"(B) any other surface water, ground water,
19	drinking water supply, land surface or sub-
20	surface strata, or ambient air within the United
21	States or under the jurisdiction of the United
22	States.
23	"(8) The term 'owner or operator' with respect to
24	a facility means any of the following:
25	"(A) The person who owns the facility.

"(B) The person who has responsibility for
 daily operation of the facility.

"(C) The person who leases the facility.

"(9) The term 'person' means an individual, trust, firm, joint stock company, corporation (including a government corporation), partnership, association, State, municipality, commission, political subdivision of a State, or any interstate body and shall include each department, agency, and instrumentality of the United States.

"(10) The term 'release' means any spilling, leaking, pumping, pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or disposing into the environment (including the abandonment or discarding of barrels, containers, and other closed receptacles containing any hazardous substance or pollutant or contaminant), but excludes (A) any release which results in exposure to persons solely within a workplace, with respect to a claim which such persons may assert against the employer of such persons, (B) emissions from the engine exhaust of a motor vehicle, rolling stock, aircraft, vessel, or pipeline pumping station engine, (C) release of source, by-product, or special nuclear material from a nuclear incident, as those terms are defined in the Atomic

- 1 Energy Act of 1954 (42 U.S.C. 2011 et seg.), if such 2 release is subject to requirements with respect to fi-3 nancial protection established by the Nuclear Regu-4 latory Commission under section 170 of such Act (42) 5 U.S.C. 2210), or, for the purposes of section 104 of the 6 Comprehensive Environmental Response Compensa-7 tion and Liability Act of 1980 (42 U.S.C. 9604) or 8 any other response action, any release of source by-9 product, or special nuclear material from any proc-10 essing site designated under section 102(a)(1) or 11 302(a) of the Uranium Mill Tailings Radiation Con-12 trol Act of 1978 (42 U.S.C. 7912(a)(1); and (D) the normal application of fertilizer. 13
 - "(11) The term 'substance of concern' means a chemical substance in quantity and form that is so designated by the Secretary under section 2102(a).
 - "(12) The term 'method to reduce the consequences of a terrorist attack' means a measure used at a chemical facility that reduces or eliminates the potential consequences of a chemical facility terrorist incident, including—
- 22 "(A) the elimination or reduction in the 23 amount of a substance of concern possessed or 24 planned to be possessed by an owner or operator

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of a covered chemical facility through the use of alternate substances, formulations, or processes;

- "(B) the modification of pressures, temperatures, or concentrations of a substance of concern; and
- "(C) the reduction or elimination of onsite handling of a substance of concern through improvement of inventory control or chemical use efficiency.
- "(13) The term 'academic laboratory' means an area owned by an eligible institution of higher education defined pursuant to section 101 of the Higher Education Act of 1965 (20 U.S.C. 2001) or a non-profit research institute or teaching hospital that has a formal affiliation with a college or university where relatively small quantities of chemicals and other substances are used on a non-production basis for teaching, research, or diagnostic purposes, and are stored and used in containers that are easily manipulated by one person, including photo laboratories, art studios, field laboratories research farms, chemical stockrooms, and preparatory laboratories.
- "(14) The term 'surface transportation modes' means mass transit, commuter and long-distance passenger rail, freight rail, commercial vehicles (includ-

1	ing intercity buses), and pipelines, and related infra-
2	structure (including roads and highways), that are
3	within the territory of the United States.
4	"SEC. 2102. RISK-BASED DESIGNATION AND RANKING OF
5	CHEMICAL FACILITIES.
6	"(a) Substances of Concern.—
7	"(1) Designation by the secretary.—The
8	Secretary may designate any chemical substance as a
9	substance of concern and establish the threshold quan-
10	tity for each such substance of concern.
11	"(2) Matters for consideration.—In desig-
12	nating a chemical substance or establishing or adjust-
13	ing the threshold quantity for a chemical substance
14	under paragraph (1), the Secretary shall consider the
15	potential extent of death, injury, and serious adverse
16	effects to human health, the environment, critical in-
17	frastructure, public health, homeland security, na-
18	tional security, and the national economy that could
19	result from a chemical facility terrorist incident.
20	"(b) List of Covered Chemical Facilities.—
21	"(1) Criteria for list of facilities.—The
22	Secretary shall maintain a list of covered chemical
23	facilities that the Secretary determines are of suffi-
24	cient security risk for inclusion on the list based on
25	the following criteria:

1	"(A) The potential threat or likelihood that
2	the chemical facility will be the target of a chem-
3	ical facility terrorist incident.
4	"(B) The potential extent and likelihood of
5	death, injury, or serious adverse effects to human
6	health, the environment, critical infrastructure,
7	public health, homeland security, national secu-
8	rity, and the national economy that could result
9	from a chemical facility terrorist incident.
10	"(C) The proximity of the chemical facility
11	to large population centers.
12	"(2) Submission of information.—The Sec-
13	retary may require the submission of information
14	with respect to the quantities of substances of concern
15	that an owner or operator of a chemical facility pos-
16	sesses or plans to possess in order to determine wheth-
17	er to designate a chemical facility as a covered chem-
18	ical facility for purposes of this title.
19	"(c) Assignment of Chemical Facilities to Risk-
20	Based Tiers.—
21	"(1) Assignment.—The Secretary shall assign
22	each covered chemical facility to one of four risk-based
23	tiers established by the Secretary, with tier one rep-
24	resenting the highest degree of risk and tier four the
25	lowest degree of risk.

- "(2) Provision of information.—The Secretary may request, and the owner or operator of a covered chemical facility shall provide, any additional information beyond any information required to be submitted under subsection (b)(2) that may be necessary for the Secretary to assign the chemical facility to the appropriate tier under paragraph (1).
 - "(3) Notification.—Not later than 60 days after the date on which the Secretary determines that a chemical facility is a covered chemical facility or is no longer a covered chemical facility or changes the tier assignment under paragraph (1) of a covered chemical facility, the Secretary shall notify the owner or operator of that chemical facility of that determination or change together with the reason for the determination or change and, upon the request of the owner or operator of a covered chemical facility, provide to the owner or operator of the covered chemical facility the following information:
 - "(A) The number of individuals at risk of death, injury, or severe adverse effects to human health as a result of a worst case chemical facility terrorist incident at the covered chemical facility.

1	"(B) Information related to the criticality
2	of the covered chemical facility.
3	"(C) The proximity or interrelationship of
4	the covered chemical facility to other critical in-
5	frastructure.
6	"(d) Requirement for Review.—The Secretary—
7	"(1) shall periodically review—
8	"(A) the designation of a substance of con-
9	cern and the threshold quantity under subsection
10	(a)(1); and
11	"(B) the criteria under subsection (b)(1);
12	and
13	"(2) may at any time determine whether a
14	chemical facility is a covered chemical facility or
15	change the tier to which such a facility is assigned
16	under subsection $(c)(1)$.
17	"(e) Provision of Threat-related Informa-
18	TION.—In order to effectively assess the vulnerabilities to
19	a covered chemical facility, the Secretary shall provide to
20	the owner, operator, or security officer of a covered chemical
21	facility threat information regarding probable threats to the
22	facility and methods that could be used in a chemical facil-
23	ity terrorist incident.

1	"SEC. 2103. SECURITY VULNERABILITY ASSESSMENTS AND
2	SITE SECURITY PLANS.
3	"(a) In General.—
4	"(1) Requirement.—The Secretary shall—
5	"(A) establish standards, protocols, and pro-
6	cedures for security vulnerability assessments
7	and site security plans to be required for covered
8	$chemical\ facilities;$
9	"(B) require the owner or operator of each
10	covered chemical facility to—
11	"(i) conduct an assessment of the vul-
12	nerability of the covered chemical facility to
13	a range of chemical facility terrorist inci-
14	dents, including an incident that results in
15	a worst-case release of a substance of con-
16	cern;
17	"(ii) prepare and implement a site se-
18	curity plan for that covered chemical facil-
19	ity that addresses the security vulnerability
20	assessment and meets the risk-based chem-
21	ical security performance standards under
22	subsection (b);
23	"(iii) include at least one supervisory
24	and at least one non-supervisory employee
25	of the covered chemical facility, and at least
26	one employee representative from each bar-

1	gaining agent at the covered chemical facil-
2	ity, if any, in developing the security vul-
3	nerability assessment and site security plan
4	required under this clause;
5	"(iv) include, with the submission of a
6	security vulnerability assessment of the fa-
7	cility and the site security plan, a signed
8	statement by the owner or operator of the
9	covered chemical facility that certifies that
10	the submission is provided to the Secretary
11	with knowledge of the penalty provisions
12	under section 2107.
13	"(C) set deadlines, by tier, for the comple-
14	tion of security vulnerability assessments and
15	site security plans;
16	"(D) upon request, as necessary, and to the
17	extent that resources permit, provide technical
18	assistance to a covered chemical facility con-
19	ducting a vulnerability assessment or site secu-
20	rity plan required under this section;
21	"(E) establish specific deadlines and re-
22	quirements for the submission by a covered chem-
23	ical facility of information describing—
24	"(i) any change in the use by the cov-
25	ered chemical facility of more than a thresh-

1	old amount of any substance of concern that
2	may affect the requirements of the chemical
3	facility under this title; or
4	"(ii) any material modification to a
5	covered chemical facility's operations or site
6	that may affect the security vulnerability
7	assessment or site security plan submitted
8	by the covered chemical facility;
9	"(F) require the owner or operator of a cov-
10	ered chemical facility to review and resubmit a
11	security vulnerability assessment or site security
12	plan not less frequently than once every 5 years;
13	"(G) not later than 180 days after the date
14	on which the Secretary receives a security vul-
15	nerability assessment or site security plan under
16	this title, review and approve or disapprove such
17	assessment or plan; and
18	"(H) establish, as appropriate, modified or
19	separate standards, protocols, and procedures for
20	security vulnerability assessments and site secu-
21	rity plans for covered chemical facilities that are
22	also academic laboratories.
23	"(2) Inherently governmental function.—
24	The approval or disapproval of a security vulner-

- 1 ability assessment or site security plan under this sec-
- 2 tion is an inherently governmental function.
- 3 "(b) Risk-based Chemical Security Performance
- 4 Standards.—The Secretary shall establish risk-based
- 5 chemical security performance standards for the site secu-
- 6 rity plans required to be prepared by covered chemical fa-
- 7 cilities. In establishing such standards, the Secretary
- 8 shall—
- 9 "(1) require separate and, as appropriate, in-
- 10 creasingly stringent risk-based chemical security per-
- 11 formance standards for site security plans as the level
- of risk associated with the tier increases;
- 13 "(2) permit each covered chemical facility sub-
- 14 mitting a site security plan to select a combination
- of security measures that satisfy the risk-based chem-
- ical security performance standards established by the
- 17 Secretary under this subsection; and
- 18 "(3) provide, as appropriate, academic labora-
- tories with modified or separate security measures
- 20 that recognize the smaller quantities, highly distrib-
- 21 uted environments, and short periods of time that
- 22 characterize the substances of concern at academic
- 23 laboratories.
- 24 "(c) Co-Located Chemical Facilities.—The Sec-
- 25 retary may allow an owner or operator of a covered chem-

1	ical facility that is located geographically close to another
2	covered chemical facility to develop and implement coordi-
3	nated security vulnerability assessments and site security
4	plans.
5	"(d) Alternate Security Programs Satisfying
6	REQUIREMENTS FOR SECURITY VULNERABILITY ASSESS-
7	MENT AND SITE SECURITY PLAN.—
8	"(1) Acceptance of Program.—In response to
9	a request by an owner or operator of a covered chem-
10	ical facility, the Secretary may accept an alternate
11	security program submitted by the owner or operator
12	of the facility as a component of the security vulner-
13	ability assessment or site security plan required
14	under this section, if the Secretary determines that
15	such alternate security program, in combination with
16	other components of the security vulnerability assess-
17	ment and site security plan submitted by the owner
18	or operator of the facility—
19	"(A) meets the requirements of this title and
20	the regulations promulgated pursuant to this
21	title;
22	"(B) provides an equivalent level of security
23	to the level of security established pursuant to the
24	regulations promulgated under this title; and

1	"(C) includes employee participation as re-
2	$quired\ under\ subsection\ (a)(1)(B)(iii).$
3	"(2) Secretarial review required.—Nothing
4	in this subsection shall relieve the Secretary of the ob-
5	ligation—
6	"(A) to review a security vulnerability as-
7	sessment and site security plan submitted by a
8	covered chemical facility under this section; and
9	"(B) to approve or disapprove each such as-
10	sessment or plan on an individual basis accord-
11	ing to the deadlines established under subsection
12	(a).
13	"(3) Covered facility's obligations unaf-
14	FECTED.—Nothing in this subsection shall relieve any
15	covered chemical facility of the obligation and respon-
16	sibility to comply with all of the requirements of this
17	title.
18	"(4) Personnel surety alternate security
19	PROGRAM.—In response to an application from a
20	non-profit, personnel surety accrediting organization
21	acting on behalf of, and with written authorization
22	from, the owner or operator of a covered chemical fa-
23	cility, the Secretary may accept a personnel surety
24	alternate security program that meets the require-

1	ments of section 2115 and provides for a background
2	check process that is—
3	"(A) expedited, affordable, reliable, and ac-
4	curate;
5	"(B) fully protective of the rights of covered
6	individuals through procedures that are con-
7	sistent with the privacy protections available
8	under the Fair Credit Reporting Act (15 U.S.C.
9	1681 et seq.); and
10	"(C) is a single background check consistent
11	with a risk-based tiered program.
12	"(e) Other Authorities.—
13	"(1) Regulation of maritime facilities.—
14	"(A) RISK-BASED TIERING.—Notwith-
15	standing any other provision of law, the owner
16	or operator of a chemical facility required to
17	submit a facility security plan under section
18	70103(c) of title 46, United States Code, shall be
19	required to submit information to the Secretary
20	necessary to determine whether to designate such
21	a facility as a covered chemical facility and to
22	assign the facility to a risk-based tier under sec-
23	tion 2102 of this title.
24	"(B) Additional measures.—In the case
25	of a facility designated as a covered chemical fa-

cility under this title that is also regulated under section 70103(c) of title 46, United States Code, the Secretary shall require the owner or operator of such facility to update the vulnerability assessments and facility security plans required under that section, if necessary, to ensure an equivalent level of security for substances of concern, including the requirements under section 2111, in the same manner as other covered chemical facilities in this title.

- "(C) Information sharing and protection re-TION.—Notwithstanding section 70103(d) of title 46, United States Code, the Secretary shall apply the information sharing and protection requirements in section 2110 of this title to a facility described in subparagraph (B).
- "(D) Enforcement.—The Secretary shall establish, by rulemaking, procedures to ensure that an owner or operator of a covered chemical facility required to update the vulnerability assessment and facility security plan for the facility under subparagraph (B) is in compliance with the requirements of this title.
- "(E) FORMAL AGREEMENT.—The Secretary shall—

1	"(i) require the Office of Infrastructure
2	Protection and the Coast Guard to enter
3	into a formal agreement detailing their re-
4	spective roles and responsibilities in car-
5	rying out the requirements of this title.
6	Such agreement shall ensure that the en-
7	forcement and compliance requirements
8	under this title and section 70103 of title
9	46, United States Code, are not conflicting
10	or duplicative; and
11	"(ii) designate the agency responsible
12	for enforcement of the requirements of this
13	title for covered chemical facilities referred
14	to in subparagraph (A).
15	"(2) Coordination of Storage licensing or
16	PERMITTING REQUIREMENT.—In the case of any stor-
17	age required to be licensed or permitted under chapter
18	40 of title 18, United States Code, the Secretary shall
19	prescribe the rules and regulations for the implemen-
20	tation of this section with the concurrence of the At-
21	torney General and avoid unnecessary duplication of
22	regulatory requirements.
23	"(f) Role of Employees.—
24	"(1) Description of role required.—As ap-
25	propriate, security vulnerability assessments or site

1	security plans required under this section shall de-
2	scribe the roles or responsibilities that covered indi-
3	viduals are expected to perform to deter or respond to
4	a chemical facility terrorist incident.
5	"(2) Training for employees.—The owner or
6	operator of a covered chemical facility required to
7	submit a site security plan under this section shall
8	annually provide each covered individual with a role
9	or responsibility referred to in paragraph (1) at the
10	facility with a minimum of 8 hours of training. Such
11	training shall—
12	"(A) include an identification and discus-
13	sion of substances of concern;
14	"(B) include a discussion of possible con-
15	sequences of a chemical facility terrorist inci-
16	dent;
17	"(C) review and exercise the covered chem-
18	ical facility's site security plan, including any
19	requirements for differing threat levels;
20	"(D) include a review of information pro-
21	$tection\ requirements;$
22	"(E) include a discussion of physical and
23	cyber security equipment, systems, and methods
24	used to achieve chemical security performance
25	standards;

1	"(F) allow training with other relevant par-
2	ticipants, including Federal, State, local, and
3	tribal authorities, and first responders, where
4	appropriate;
5	"(G) use existing national voluntary con-
6	sensus standards, chosen jointly with employee
7	representatives, if any;
8	"(H) allow instruction through government
9	training programs, chemical facilities, academic
10	institutions, nonprofit organizations, industry
11	and private organizations, employee organiza-
12	tions, and other relevant entities that provide
13	such training;
14	"(I) use multiple training media and meth-
15	ods;
16	\H include identification and assessment
17	of methods to reduce the consequences of a ter-
18	rorist attack; and
19	"(K) include a discussion of appropriate
20	emergency response procedures.
21	"(g) Worker Training Grants Program.—
22	"(1) Authority.—The Secretary shall establish
23	a grant program to award grants to eligible entities
24	to provide for training and education of covered indi-

1	viduals, first responders, and emergency response pro-
2	viders.
3	"(2) Administration.—The Secretary shall
4	enter into an agreement with another Federal or
5	State agency to make and administer grants or coop-
6	erative agreements under this section.
7	"(3) Use of funds.—The recipient of a grant
8	under this subsection shall use the grant to provide
9	for training and education of covered individuals,
10	first responders, and emergency response providers,
11	including—
12	"(A) the annual mandatory training speci-
13	fied in subsection $(f)(2)$; and
14	"(B) other appropriate training for first re-
15	sponders and emergency response providers in
16	protecting nearby persons, property, critical in-
17	frastructure, or the environment from the effects
18	of a chemical facility terrorist incident.
19	"(4) Eligible entities.— For purposes of this
20	subsection, an eligible entity is a nonprofit organiza-
21	tion with demonstrated experience in implementing
22	and operating successful worker or first responder
23	health and safety training programs.

1 "SEC. 2104. SITE INSPECTIONS.

- 2 "(a) RIGHT OF ENTRY.—For purposes of carrying out
- 3 this title, the Secretary shall have, at a reasonable time and
- 4 on presentation of credentials, a right of entry to, on, or
- 5 through any property of a covered chemical facility or any
- 6 property on which any record required to be maintained
- 7 under this section is located.
- 8 "(b) Inspections and Verifications.—
- 9 "(1) IN GENERAL.—The Secretary shall, at such 10 time and place as the Secretary determines to be rea-11 sonable and appropriate, conduct chemical facility se-
- 12 curity inspections and verifications.

covered chemical facility.

- "(2) REQUIREMENTS.—To ensure and evaluate
 compliance with this title, including any regulations
 or requirements adopted by the Secretary in furtherance of the purposes of this title, in conducting an inspection or verification under paragraph (1), the Secretary shall have access to the owners, operators, employees, and employee representatives, if any, of a
- 21 "(c) Unannounced Inspections.—In addition to
- 22 any inspection conducted pursuant to subsection (b), the
- 23 Secretary shall require covered chemical facilities assigned
- 24 to tier 1 and tier 2 under section 2102(c)(1) to undergo
- 25 unannounced facility inspections. The inspections required
- 26 under this subsection shall be—

1	"(1) conducted without prior notice to the facil-
2	ity;
3	"(2) designed to evaluate at the chemical facility
4	undergoing inspection—
5	"(A) the ability of the chemical facility to
6	prevent a chemical facility terrorist incident that
7	applicable chemical security performance stand-
8	ards are intended to prevent;
9	"(B) the ability of the chemical facility to
10	protect against security threats that are required
11	to be addressed by applicable chemical security
12	performance standards; and
13	"(C) any weaknesses in the security plan of
14	the chemical facility;
15	"(3) conducted so as not to affect the actual secu-
16	rity, physical integrity, or safety of the chemical fa-
17	cility or its employees while the inspection is con-
18	ducted; and
19	"(4) conducted—
20	"(A) every two years in the case of a cov-
21	ered chemical facility assigned to tier 1; and
22	"(B) every four years in the case of a cov-
23	ered chemical facility assigned to tier 2.
24	"(d) Chemical Security Inspectors Author-
25	IZED.—Subject to availability of appropriations for such

purpose, the Secretary shall hire not fewer than 100 additional chemical facility inspectors in fiscal years 2010 and 3 2011 to ensure compliance with this title. 4 "SEC. 2105. RECORDS. 5 "(a) Requests for Records.— 6 "(1) In General.—In carrying out this title, the 7 Secretary may require the submission of or, on pres-8 entation of credentials, may at reasonable times ob-9 tain access to and copy any records, including any 10 records maintained in electronic format, necessary 11 for— 12 "(A) reviewing or analyzing a security vul-13 nerability assessment or site security plan sub-14 mitted under section 2103; or 15 "(B) assessing the implementation of such a 16 site security plan. 17 "(2) Proper handling of records.—In ac-18 cessing or copying any records under paragraph (1), 19 the Secretary shall ensure that such records are han-20 dled and secured appropriately in accordance with 21 section 2110. 22 "(b) Provision of Records to Employee Rep-RESENTATIVES.—If a covered chemical facility has one or more certified or recognized bargaining agents, the owner or operator of the covered chemical facility shall provide

- 1 an employee representative designated by each such bar-
- 2 gaining agent at such facility with a copy of any security
- 3 vulnerability assessment or site security plan submitted.
- 4 Each employee representative shall ensure that any such as-
- 5 sessment or plan provided to the representative is handled
- 6 and secured appropriately in accordance with section 2110.

7 "SEC. 2106. TIMELY SHARING OF THREAT INFORMATION.

- 8 "(a) Responsibilities of Secretary.—Upon the
- 9 receipt of information concerning a threat that is relevant
- 10 to a certain covered chemical facility, the Secretary shall
- 11 provide such information in a timely manner, to the max-
- 12 imum extent practicable under applicable authority and in
- 13 the interests of national security, to the owner, operator,
- 14 or security officer of that covered chemical facility, to a rep-
- 15 resentative of each recognized or certified bargaining agent
- 16 at the facility, if any, and to relevant State, local, and trib-
- 17 al authorities, including the State Homeland Security Ad-
- 18 visor, if applicable.
- 19 "(b) Responsibilities of Owner or Operator.—
- 20 The Secretary shall require the owner or operator of a cov-
- 21 ered chemical facility to provide information concerning a
- 22 threat in a timely manner about any significant security
- 23 incident or threat to the covered chemical facility or any
- 24 intentional or unauthorized penetration of the physical se-

1	curity or cyber security of the covered chemical facility
2	whether successful or unsuccessful.
3	"SEC. 2107. ENFORCEMENT.
4	"(a) Review of Site Security Plan.—
5	"(1) DISAPPROVAL.—The Secretary shall dis-
6	approve a security vulnerability assessment or site se-
7	curity plan submitted under this title if the Secretary
8	determines that—
9	"(A) the security vulnerability assessment
10	or site security plan does not comply with the
11	standards, protocols, or procedures under section
12	2103(a)(1)(A); or
13	"(B) in the case of a site security plan—
14	"(i) the plan or the implementation of
15	the plan is insufficient to address
16	vulnerabilities identified in a security vul-
17	nerability assessment, site inspection, or
18	unannounced inspection of the covered
19	chemical facility; or
20	"(ii) the plan fails to meet all applica-
21	ble chemical facility security performance
22	standards.
23	"(2) Provision of notification of dis-
24	APPROVAL.—If the Secretary disapproves the security
25	vulnerability assessment or site security plan sub-

mitted by a covered chemical facility under this title
or the implementation of a site security plan by such
a chemical facility, the Secretary shall provide the
owner or operator of the covered chemical facility a
written notification of the disapproval within 14 days
of the date on which the Secretary disapproves such
assessment or plan, that—

- "(A) includes a clear explanation of deficiencies in the assessment, plan, or implementation of the plan; and
- "(B) requires the owner or operator of the covered chemical facility to revise the assessment or plan to address any deficiencies and, by such date as the Secretary determines is appropriate, to submit to the Secretary the revised assessment or plan.
- "(3) ORDER FOR COMPLIANCE.—Whenever the Secretary determines that the owner or operator of a covered chemical facility has violated or is in violation of any requirement of this title or has failed or is failing to address any deficiencies in the assessment, plan, or implementation of the plan by such date as the Secretary determines to be appropriate, the Secretary, after providing an opportunity for the

1	owner or operator of the covered chemical facility to
2	consult with the Secretary, may—
3	"(A) issue an order assessing a civil penalty
4	for any past or current violation, requiring com-
5	pliance immediately or within a specified time
6	period, or both; or
7	"(B) commence a civil action in the United
8	States district court in the district in which the
9	violation occurred for appropriate relief, includ-
10	ing temporary or permanent injunction.
11	"(4) Order to cease operations.—If the Sec-
12	retary determines that the owner or operator of a cov-
13	ered chemical facility continues to be in noncompli-
14	ance after an order for compliance is issued under
15	paragraph (3), the Secretary may issue an order to
16	the owner or operator of a covered chemical facility
17	to cease operations at the facility until the owner or
18	operator complies with such order issued under para-
19	graph (3). Notwithstanding the preceding sentence,
20	the Secretary may not issue an order to cease oper-
21	ations under this paragraph to the owner or operator
22	of a wastewater facility.
23	"(b) Penalties.—
24	"(1) Civil penalties.—A court may award a
25	civil penalty, pursuant to an order issued by the Sec-

- retary under this title, of not more than \$50,000 for each day on which a violation occurs or a failure to comply continues.
- "(2) ADMINISTRATIVE PENALTIES.—The Secretary may award an administrative penalty, pursuant to an order issued under this title, of not more than \$25,000 for each day on which a violation occurs or a failure to comply continues.
- 9 "(3) APPLICABILITY OF PENALTIES.—Penalties 10 under paragraphs (1) and (2) may be awarded for 11 any violation of this title, including a violation of the 12 whistleblower protections under section 2108.

13 "SEC. 2108. WHISTLEBLOWER PROTECTIONS.

- 14 "(a) ESTABLISHMENT.—The Secretary shall establish 15 and provide information to the public regarding a process
- 16 by which any person may submit a report to the Secretary
- 17 regarding problems, deficiencies, or vulnerabilities at a cov-
- 18 ered chemical facility associated with the risk of a chemical
- 19 facility terrorist incident.
- 20 "(b) Confidentiality.—The Secretary shall keep con-
- 21 fidential the identity of a person that submits a report
- 22 under subsection (a) and any such report shall be treated
- 23 as protected information under section 2110 to the extent
- 24 that it does not consist of publicly available information.

1	"(c) Acknowledgment of Receipt.—If a report
2	submitted under subsection (a) identifies the person submit-
3	ting the report, the Secretary shall respond promptly to
4	such person to acknowledge receipt of the report.
5	"(d) Steps to Address Problems.—The Secretary
6	shall review and consider the information provided in any
7	report submitted under subsection (a) and shall, as nec-
8	essary, take appropriate steps under this title to address
9	any problem, deficiency, or vulnerability identified in the
10	report.
11	"(e) Retaliation Prohibited.—
12	"(1) Prohibition.—No owner or operator of a
13	covered chemical facility, for-profit or not-for-profit
14	corporation, association, or any contractor, subcon-
15	tractor or agent thereof, may discharge any employee
16	or otherwise discriminate against any employee with
17	respect to his compensation, terms, conditions, or
18	other privileges of employment because the employee
19	(or any person acting pursuant to a request of the
20	employee)—
21	"(A) notified the Secretary, the owner or
22	operator of a covered chemical facility, or the
23	employee's employer of an alleged violation of
24	this title, including communications related to
25	carrying out the employee's job duties;

1	"(B) refused to engage in any practice
2	made unlawful by this title, if the employee has
3	identified the alleged illegality to the employer;
4	"(C) testified before or otherwise provided
5	information relevant for Congress or for any
6	Federal or State proceeding regarding any pro-
7	vision (or proposed provision) of this title;
8	"(D) commenced, caused to be commenced,
9	or is about to commence or cause to be com-
10	menced a proceeding under this title;
11	"(E) testified or is about to testify in any
12	such proceeding; or
13	"(F) assisted or participated or is about to
14	assist or participate in any manner in such a
15	proceeding or in any other manner in such a
16	proceeding or in any other action to carry out
17	the purposes of this title.
18	"(2) Enforcement action.—Any employee cov-
19	ered by this section who alleges discrimination by an
20	employer in violation of paragraph (1) may bring an
21	action governed by the rules and procedures, legal
22	burdens of proof, and remedies applicable under sub-
23	sections (d) through (h) of section 20109 of title 49,
24	United States Code. A party may seek district court

review as set forth in subsection (d)(4) of such section

1	not later than 90 days after receiving a written final
2	determination by the Secretary of Labor.
3	"(f) Prohibited Personnel Practices Affecting
4	THE DEPARTMENT.—
5	"(1) In general.—Notwithstanding any other
6	provision of law, any individual holding or applying
7	for a position of employment within the Department
8	shall be covered by—
9	"(A) paragraphs (1), (8), and (9) of section
10	2302(b) of title 5, United States Code;
11	"(B) any provision of law implementing
12	any of such paragraphs by providing any right
13	or remedy available to an employee or applicant
14	for employment in the civil service; and
15	"(C) any rule or regulation prescribed
16	under any such paragraph.
17	"(2) Rule of construction.—Nothing in this
18	paragraph shall be construed to affect any rights,
19	apart from those referred to in paragraph (1), to
20	which an individual described in that subparagraph
21	might otherwise be entitled to under law.
22	"SEC. 2109. FEDERAL PREEMPTION.
23	"This title does not preclude or deny any right of any
24	State or political subdivision thereof to adopt or enforce any
25	regulation, requirement, or standard of performance with

- 1 respect to a covered chemical facility that is more stringent
- 2 than a regulation, requirement, or standard of performance
- 3 issued under this title, or otherwise impair any right or
- 4 jurisdiction of any State or political subdivision thereof
- 5 with respect to covered chemical facilities within that State
- 6 or political subdivision thereof.

7 "SEC. 2110. PROTECTION OF INFORMATION.

- 8 "(a) Prohibition of Public Disclosure of Pro-
- 9 TECTED Information.—Protected information, as de-
- 10 scribed in subsection (g), that is provided to the Department
- 11 by the owner or operator of a covered chemical facility or
- 12 created by the Department under the requirements of this
- 13 *title*—
- 14 "(1) is exempt from disclosure under section 552
- of title 5, United States Code; and
- 16 "(2) may not be made available pursuant to any
- 17 State or local law requiring disclosure of information
- 18 or records.
- 19 "(b) Information Sharing.—The Secretary shall fa-
- 20 cilitate and provide standards for the appropriate sharing
- 21 of protected information with and between Federal, State,
- 22 local, and tribal governments, emergency response pro-
- 23 viders, law enforcement officials, designated supervisory
- 24 and non-supervisory covered chemical facility personnel
- 25 with security, operational, or fiduciary responsibility for

- 1 the facility, and designated facility employee representa-
- 2 tives, if any.
- 3 "(c) Treatment of Information in Adjudicative
- 4 Proceeding under this title, protected
- 5 information described in subsection (g), or related vulner-
- 6 ability or security information, shall be treated in any judi-
- 7 cial or administrative action in a manner consistent with
- 8 the treatment of sensitive security information under sec-
- 9 tion 525 of the Department of Homeland Security Appro-
- 10 priations Act, 2007 (Public Law 109-295; 120 Stat. 1321).
- 11 "(d) Other Obligations Unaffected.—Nothing in
- 12 this section affects any obligation of the owner or operator
- 13 of a chemical facility under any other law to submit or
- 14 make available information required by such other law to
- 15 facility employees, employee organizations, or a Federal,
- 16 State, tribal, or local government.
- 17 "(e) Submission of Information to Congress.—
- 18 Nothing in this title shall permit or authorize the with-
- 19 holding of information from Congress or any committee or
- $20\ \ subcommittee\ thereof.$
- 21 "(f) Disclosure of Independently Furnished In-
- 22 Formation.—Nothing in this title shall affect any author-
- 23 ity or obligation of a Federal, State, or local agency to pro-
- 24 tect or disclose any record or information that the Federal,

1	State, or local government agency obtains from a chemical
2	facility under any other law.
3	"(g) Protected Information.—
4	"(1) In general.—For purposes of this title,
5	protected information is the following:
6	"(A) Security vulnerability assessments and
7	site security plans submitted to the Secretary
8	under this title.
9	"(B) Portions of the following documents,
10	records, orders, notices, or letters that the Sec-
11	retary determines would be detrimental to chem-
12	ical facility security if disclosed and that are de-
13	veloped by the Secretary or the owner or oper-
14	ator of a covered chemical facility exclusively for
15	the purposes of this title:
16	"(i) Documents directly related to the
17	Secretary's review and approval or dis-
18	approval of vulnerability assessments and
19	site security plans under this title.
20	"(ii) Documents directly related to in-
21	spections and audits under this title.
22	"(iii) Orders, notices, or letters regard-
23	ing the compliance of a covered chemical fa-
24	cility with the requirements of this title.

1	"(iv) Information provided to or cre-
2	ated by the Secretary under section sub-
3	section (b) or (c) of section 2102.
4	"(C) Other information developed exclu-
5	sively for the purposes of this title that the Sec-
6	retary determines, if disclosed, would be detri-
7	mental to chemical facility security.
8	"(2) Exclusions.—For purposes of this section,
9	protected information does not include—
10	"(A) information that is otherwise publicly
11	available, including information that is required
12	to be made publicly available under any law;
13	"(B) information that a chemical facility
14	has lawfully disclosed other than in accordance
15	with this title; or
16	"(C) information that, if disclosed, would
17	not be detrimental to the security of a chemical
18	facility, including aggregate regulatory data that
19	the Secretary determines is appropriate to de-
20	scribe facility compliance with the requirements
21	of this title and the Secretary's implementation
22	of such requirements.

1	"SEC. 2111. METHODS TO REDUCE THE CONSEQUENCES OF
2	A TERRORIST ATTACK.
3	"(a) Assessment Required.—The owner or operator
4	of a covered chemical facility shall include in the site secu-
5	rity plan conducted pursuant to section 2103, an assess-
6	ment of methods to reduce the consequences of a terrorist
7	attack on that chemical facility, including—
8	"(1) a description of the methods to reduce the
9	consequences of a terrorist attack assessed by the cov-
10	ered chemical facility;
11	"(2) the degree to which each method to reduce
12	the consequences of a terrorist attack could, if applied,
13	reduce the potential extent of death, injury, or serious
14	adverse effects to human health resulting from a ter-
15	rorist release;
16	"(3) the technical viability, costs, avoided costs
17	(including liabilities), savings, and applicability of
18	implementing each method to reduce the consequences
19	of a terrorist attack; and
20	"(4) any other information that the owner or op-
21	erator of the covered chemical facility considered in
22	conducting the assessment.
23	"(b) Implementation.—
24	"(1) Implementation.—The owner or operator
25	of a covered chemical facility assigned to tier 1 or tier
26	2 that is required to conduct an assessment under

1	subsection (a) shall implement methods to reduce the
2	consequences of a terrorist attack on the chemical fa-
3	cility if the Secretary determines, based on an assess-
4	ment in subsection (a), that the implementation of
5	such methods at the facility—
6	"(A) would significantly reduce the risk of

- "(A) would significantly reduce the risk of death, injury, or serious adverse effects to human health resulting from a chemical facility terrorist incident but would not increase the interim storage of a substance of concern outside the facility or directly result in the creation of a new covered chemical facility assigned to tier 1 or tier 2 or the elevation of an existing covered chemical facility to tier 1 or tier 2;
- "(B) can feasibly be incorporated into the operation of the covered chemical facility;
- "(C) would not significantly and demonstrably impair the ability of the owner or operator of the covered chemical facility to continue the business of the facility at its location;
- "(D) would not significantly or demonstrably reduce the operations of the covered chemical facility or result in a reduction of the workforce of the covered chemical facility; and

1	"(E) would not significantly transfer secu-
2	rity risk to the transportation infrastructure of
3	the United States.
4	"(2) Analysis required.—
5	"(A) In general.—The Secretary may not
6	require facilities to implement methods to reduce
7	the consequences of a terrorist attack until the
8	Secretary conducts a detailed analysis of the ef-
9	fects of such mandatory implementation. Such
10	analysis shall consider—
11	"(i) the costs companies and facilities
12	will incur as a result of mandatory imple-
13	mentation;
14	"(ii) any resultant loss of employment
15	sustained; and
16	"(iii) any loss of production due to im-
17	plementation.
18	"(B) Consultation.— In completing the
19	analysis required by subparagraph (A), the Sec-
20	retary shall consult with relevant stakeholder
21	groups, including—
22	"(i) experts from the chemical indus-
23	try;
24	"(ii) representatives of covered chem-
25	$ical\ facilities;$

1	"(iii) members of the academic com-
2	munity; and
3	"(iv) appropriate representatives from
4	organized labor.
5	"(C) Report.—The Secretary shall submit
6	to the Committee on Homeland Security of the
7	House of Representatives and the Committee on
8	Homeland Security and Governmental Affairs of
9	the Senate a report detailing the Secretary's
10	analysis required by this subsection.
11	"(3) Review of inability to comply.—
12	"(A) In general.—An owner or operator
13	of a covered chemical facility who is unable to
14	comply with the Secretary's determination under
15	paragraph (1) shall, within 60 days of receipt of
16	the Secretary's determination, provide to the
17	Secretary a written explanation that includes the
18	reasons therefor.
19	"(B) Review.—Not later than 60 days
20	after the receipt of an explanation submitted
21	under subparagraph (A), the Secretary, after
22	consulting with the owner or operator of the cov-
23	ered chemical facility who submitted such expla-
24	nation, shall provide to the owner or operator a
25	written determination of whether implementa-

tion shall be required pursuant to paragraph (1).

If the Secretary determines that implementation is required, the facility shall be required to begin implementation within 180 days of that determination.

"(4) APPEALS.—

"(A) In GENERAL.—An owner or operator of a covered chemical facility who is unable to comply with the Secretary's determination under paragraph (3)(B) may request a de novo hearing before an administrative law judge of the Department of Homeland Security within 30 days of receipt of the Secretary's determination. An owner or operator of a covered facility requesting such a hearing shall not be required to begin implementation otherwise required by paragraph (3)(B).

"(B) Hearing.—To the extent necessary for the decision in a proceeding commenced under this paragraph, the administrative law judge shall decide all relevant questions of law and regulation. The administrative law judge shall set aside the Secretary's determination if it is determined to be—

1	"(i) arbitrary, capricious, an abuse of
2	discretion, or otherwise not consistent with
3	law;
4	"(ii) not made consistent with required
5	procedures; or
6	"(iii) not supported by substantial evi-
7	dence.
8	"(C) Time frame for decisions.—The de-
9	cision of the administrative law judge shall be
10	rendered within 30 days of the de novo hearing
11	and shall constitute final action by the Sec-
12	retary.
13	"(D) ACTION UPON DECISION.—If the ad-
14	ministrative law judge—
15	"(i) concurs with the Secretary's deter-
16	mination under paragraph (1), the owner
17	or operator of a covered chemical facility
18	shall begin to implement the methods to re-
19	duce the consequences of a terrorist attack
20	required by the Secretary not later than 180
21	days following the decision of the adminis-
22	trative law judge; or
23	"(ii) sets aside the Secretary's deter-
24	mination under such paragraph, the owner
25	or operator of a covered chemical facility

1	shall not be required to comply with such
2	methods.
3	"(c) Provision of Information on Alternative
4	Approaches.—
5	"(1) In General.—The Secretary shall make
6	available information to chemical facilities on the use
7	and availability of methods to reduce the consequences
8	of a chemical facility terrorist incident.
9	"(2) Information to be included.—The in-
10	formation under paragraph (1) may include informa-
11	tion about—
12	"(A) general and specific types of such
13	methods;
14	"(B) combinations of chemical sources, sub-
15	stances of concern, and hazardous processes or
16	conditions for which such methods could be ap-
17	propriate;
18	"(C) the availability of specific methods to
19	reduce the consequences of a terrorist attack;
20	"(D) the costs and cost savings resulting
21	from the use of such methods;
22	"(E) emerging technologies that could be
23	transferred from research models or prototypes to
24	practical applications;

1	"(F) the availability of technical assistance
2	and best practices; and
3	"(G) such other matters as the Secretary de-
4	termines is appropriate.
5	"(3) Public Availability.—Information made
6	available under this subsection shall not identify any
7	specific chemical facility, violate the protection of in-
8	formation provisions under section 2110, or disclose
9	any proprietary information.
10	"(d) Funding for Methods To Reduce the Con-
11	SEQUENCES OF A TERRORIST ATTACK.—The Secretary may
12	make funds available to help defray the cost of imple-
13	menting methods to reduce the consequences of a terrorist
14	attack to covered chemical facilities that are required by
15	the Secretary to implement such methods.
16	"(e) Applicability to Small Business Con-
17	CERNS.—
18	"(1) Report.—
19	"(A) In general.—Not later than one year
20	after the date of the enactment of this Act, the
21	Secretary shall submit a report to the Committee
22	on Homeland Security of the House of Rep-
23	resentatives that reviews and assesses the security
24	issues associated with exempting from this sec-
25	tion businesses that are small business concerns.

1	as determined by the Administrator of the Small
2	Business Administration pursuant to the regula-
3	tions set forth in 13 C.F.R. 121.201, as in effect
4	on January 1, 2009.
5	"(B) Contents.—The report shall in-
6	clude—
7	"(i) an analysis of the potential issues
8	relevant to exempting small business con-
9	cerns, as defined in subparagraph (A), from
10	the requirements of this section, including
11	the potential effect of such an exemption on
12	the security of chemical facilities in the
13	United States and the economic effect of ap-
14	plying this section to such small business
15	concerns; and
16	"(ii) any other elements the Secretary
17	determines to be relevant or appropriate.
18	"(2) Determination of applicability.—Upon
19	submission of the report required in paragraph (1),
20	the Secretary shall determine whether a small busi-
21	ness concern, as defined in paragraph (1)(A), shall be
22	subject to or exempt from this section.
23	"SEC. 2112. APPLICABILITY.
24	"This title shall not apply to—

1	"(1) any chemical facility that is owned and op-
2	erated by the Secretary of Defense;
3	"(2) the transportation in commerce, including
4	incidental storage, of any substance of concern regu-
5	lated as a hazardous material under chapter 51 of
6	title 49, United States Code; or
7	"(3) all or a specified portion of any chemical
8	facility that—
9	"(A) is subject to regulation by the Nuclear
10	Regulatory Commission (hereinafter in this
11	paragraph referred to as the 'Commission') or a
12	State that has entered into an agreement with
13	the Commission under section 274 b. of the
14	Atomic Energy Act of 1954 (42 U.S.C. 2021 b.);
15	"(B) has had security controls imposed by
16	the Commission or State, whichever has the regu-
17	latory authority, on the entire facility or the
18	specified portion of the facility; and
19	"(C) has been designated by the Commis-
20	sion, after consultation with the State, if any,
21	that regulates the facility, and the Secretary, as
22	excluded from the application of this title.
23	"SEC. 2113. SAVINGS CLAUSE.
24	"(a) In General.—Nothing in this title shall affect
25	or modify in any way any obligation or liability of any

- 1 person under any other Federal law, including section 112
- 2 of the Clean Air Act (42 U.S.C. 7412), the Federal Water
- 3 Pollution Control Act (33 U.S.C. 1251 et seq.), the Resource
- 4 Conservation and Recovery Act of 1976 (42 U.S.C. 6901
- 5 et seq.), the National Environmental Policy Act of 1969 (42
- 6 U.S.C. 4321 et seq.), the Occupational Safety and Health
- 7 Act (29 U.S.C. 651 et seq.), the National Labor Relations
- 8 Act (29 U.S.C. 151 et seq.), the Emergency Planning and
- 9 Community Right to Know Act of 1996 (42 U.S.C. 11001
- 10 et seq.), the Safe Drinking Water Act (42 U.S.C. 300f et
- 11 seq.), the Maritime Transportation Security Act of 2002
- 12 (Public Law 107–295), the Comprehensive Environmental
- 13 Response, Compensation, and Liability Act of 1980 (42
- 14 U.S.C. 9601 et seq.), and the Toxic Substances Control Act
- 15 (15 U.S.C. 2601 et seq.).
- 16 "(b) Other Requirements.—Nothing in this title
- 17 shall preclude or deny the right of any State or political
- 18 subdivision thereof to adopt or enforce any regulation, re-
- 19 quirement, or standard of performance relating to environ-
- 20 mental protection, health, or safety.
- 21 "SEC. 2114. OFFICE OF CHEMICAL FACILITY SECURITY.
- 22 "(a) In General.—There is established in the Depart-
- 23 ment an Office of Chemical Facility Security, headed by
- 24 a Director, who shall be a member of the Senior Executive
- 25 Service in accordance with subchapter VI of chapter 33 of

- 1 title 5, United States Code, under section 5382 of that title,
- 2 and who shall be responsible for carrying out the respon-
- 3 sibilities of the Secretary under this title.
- 4 "(b) Professional Qualifications.—The indi-
- 5 vidual selected by the Secretary as the Director of the Office
- 6 of Chemical Facility Security shall have professional quali-
- 7 fications and experience necessary for effectively directing
- 8 the Office of Chemical Facility Security and carrying out
- 9 the requirements of this title, including a demonstrated
- 10 knowledge of physical infrastructure protection, cybersecu-
- 11 rity, chemical facility security, hazard analysis, chemical
- 12 process engineering, chemical process safety reviews, or
- 13 other such qualifications that the Secretary determines to
- 14 be necessary.
- 15 "(c) Selection Process.—The Secretary shall make
- 16 a reasonable effort to select an individual to serve as the
- 17 Director from among a group of candidates that is diverse
- 18 with respect to race, ethnicity, age, gender, and disability
- 19 characteristics and submit to the Committee on Homeland
- 20 Security and the Committee on Energy and Commerce of
- 21 the House of Representatives and the Committee on Home-
- 22 land Security and Governmental Affairs of the Senate in-
- 23 formation on the selection process, including details on ef-
- 24 forts to assure diversity among the candidates considered
- 25 for this position.

1	"SEC. 2115. SECURITY BACKGROUND CHECKS OF COVERED
2	INDIVIDUALS AT CERTAIN CHEMICAL FACILI-
3	TIES.
4	"(a) Regulations Issued by the Secretary.—
5	"(1) In general.—
6	"(A) Requirement.—The Secretary shall
7	issue regulations to require covered chemical fa-
8	cilities to establish personnel surety for individ-
9	uals described in subparagraph (B) by con-
10	ducting appropriate security background checks
11	and ensuring appropriate credentials for
12	unescorted visitors and chemical facility per-
13	sonnel, including permanent and part-time per-
14	sonnel, temporary personnel, and contract per-
15	sonnel, including—
16	"(i) measures designed to verify and
17	$validate\ identity;$
18	"(ii) measures designed to check crimi-
19	$nal\ history;$
20	"(iii) measures designed to verify and
21	validate legal authorization to work; and
22	"(iv) measures designed to identify
23	people with terrorist ties.
24	"(B) Individuals described.—For pur-
25	poses of subparagraph (A), an individual de-
26	scribed in this subparagraph is an individual

1	with access to restricted areas or critical assets
2	of a covered chemical facility, including—
3	"(i) a covered individual who has
4	unescorted access to restricted areas or crit-
5	ical assets or who is provided with a copy
6	of a security vulnerability assessment or site
7	security plan;
8	"(ii) a person associated with a cov-
9	ered chemical facility who is provided with
10	a copy of a security vulnerability assess-
11	ment or site security plan; or
12	"(iii) a person who is determined by
13	the Secretary to require a security back-
14	ground check based on chemical facility se-
15	curity performance standards.
16	"(2) REGULATIONS.—The regulations required
17	by paragraph (1) shall set forth—
18	"(A) the scope of the security background
19	checks, including the types of disqualifying of-
20	fenses and the time period covered for each per-
21	son subject to a security background check under
22	paragraph (1);
23	"(B) the processes to conduct the security
24	background checks;

1	"(C) the necessary biographical information
2	and other data required in order to conduct the
3	security background checks;
4	"(D) a redress process for an adversely-af-
5	fected person consistent with subsections (b) and
6	(d); and
7	"(E) a prohibition on an owner or operator
8	of a covered chemical facility unreasonably mis-
9	representing to an employee or other relevant
10	person, including an arbiter involved in a labor
11	arbitration, the scope, application, or meaning of
12	any rules, regulations, directives, or guidance
13	issued by the Secretary related to security back-
14	ground check requirements for covered individ-
15	uals when conducting a security background
16	check.
17	"(b) Requirements.—Upon issuance of regulations
18	under subsection (a), the Secretary shall prohibit the owner
19	or operator of a covered chemical facility from making an
20	adverse employment decision, including removal or suspen-
21	sion of the employee, due to such regulations with respect
22	to such person unless such person—
23	"(1) has been convicted of, has been found not
24	guilty of by reason of insanity of, or is under want,
25	warrant, or indictment for a permanent disqualifying

- criminal offense listed in part 1572 of title 49, Code 1 2 of Federal Regulations; "(2) was convicted of or found not guilty by rea-3 4 son of insanity of an interim disqualifying criminal 5 offense listed in part 1572 of title 49, Code of Federal 6 Regulations, within 7 years of the date on which the 7 covered chemical facility performs the security back-8 ground check; 9 "(3) was incarcerated for an interim disquali-10 fying criminal offense listed in part 1572 of title 49, 11 Code of Federal Regulations, and released from incar-12 ceration within 5 years of the date that the chemical 13 facility performs the security background check; 14 "(4) is determined by the Secretary to be on the 15 consolidated terrorist watchlist; or
- 16 "(5) is determined, as a result of the security 17 background check, not to be legally authorized to work 18 in the United States.
- "(c) TERMINATION OF EMPLOYMENT.—If an owner or operator of a chemical facility finds that pursuant to a security background check a covered individual is not legally authorized to work in the United States, the owner or operator shall cease to employ the covered individual subject to the redress process under subsection (d).

1 "(d) Redress Process.—Upon the issuance of regu-2 lations under subsection (a), the Secretary shall—

"(1) require an adequate and prompt redress process for a person subject to a security background check under subsection (a)(1) who is subjected to an adverse employment decision, including removal or suspension of the employee, due to such regulations that is consistent with the appeals and waiver processes established for applicants for transportation workers at ports, as required by section 70105(c) of title 46, United States Code, including all rights to hearings before an administration law judge, scope of review, a review of an unclassified summary of classified evidence equivalent to the summary provided in part 1515 of title 49, Code of Federal Regulations, and procedures for new evidence for both appeals and waiver decisions:

"(2) have the authority to order an appropriate remedy, including reinstatement of the person subject to a security background check under subsection (a)(1), should the Secretary determine that the owner or operator of a covered chemical facility wrongfully made an adverse employment decision regarding such person pursuant to such rule, regulation, directive, or quidance;

1	"(3) ensure that the redress process required
2	under this subsection affords to the covered individual
3	a full disclosure of any public-record event covered by
4	subsection (b) that provides the basis for an adverse
5	employment decision; and
6	"(4) ensure that the person subject to a security
7	background check under subsection (a)(1) receives the
8	person's full wages and benefits until all appeals and
9	waiver procedures are exhausted.
10	"(e) Restrictions on Use and Maintenance of In-
11	FORMATION.—Information obtained under this section by
12	the Secretary or the owner or operator of a covered chemical
13	facility shall be handled as follows:
14	"(1) Such information may not be made avail-
15	able to the public.
16	"(2) Such information may not be accessed by
17	employees of the facility except for such employees
18	who are directly involved with collecting the informa-
19	tion or conducting or evaluating security background
20	checks.
21	"(3) Such information shall be maintained con-
22	fidentially by the facility and the Secretary and may

be used only for making determinations under this

section.

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- 1 "(4) The Secretary may share such information
- 2 with other Federal, State, local, and tribal law en-
- 3 forcement agencies.
- 4 "(f) RIGHTS AND RESPONSIBILITIES.—Nothing in this
- 5 section shall be construed to abridge any right or responsi-
- 6 bility of a person subject to a security background check
- 7 under subsection (a)(1) or an owner or operator of a covered
- 8 chemical facility under any other Federal, State, local, or
- 9 tribal law or collective bargaining agreement.
- 10 "(g) Preemption.—Nothing in this section shall be
- 11 construed to preempt, alter, or affect a Federal, State, local,
- 12 or tribal law that requires criminal history background
- 13 checks, checks on the authorization of an individual to work
- 14 in the United States, or other background checks of persons
- 15 subject to security background checks under subsection
- 16 *(a)(1)*.
- 17 "(h) Definition of Security Background
- 18 CHECK.—The term 'security background check' means a re-
- 19 view at no cost to any person subject to a security back-
- 20 ground check under subsection (a)(1) of the following for
- 21 the purpose of identifying individuals who may pose a
- 22 threat to chemical facility security, to national security, or
- 23 of terrorism:
- 24 "(1) Relevant databases to verify and validate
- 25 identity.

1	"(2) Relevant criminal history databases.	
2	"(3) In the case of an alien (as defined in section	
3	101 of the Immigration and Nationality Act (8	
4	$U.S.C.\ 1101(a)(3))),\ the\ relevant\ databases\ to\ deter-$	
5	mine the status of the alien under the immigration	
6	laws of the United States.	
7	"(4) The consolidated terrorist watchlist.	
8	"(5) Other relevant information or databases, as	
9	determined by the Secretary.	
10	"(i) Savings Clause.—Nothing in this section shall	
11	be construed as creating any new right or modifying any	
12	2 existing right of an individual to appeal a determinate	
13	B by the Secretary as a result of a check against a terrori	
14	watch list.	
15	"SEC. 2116. CITIZEN SUITS.	
16	"(a) In General.—Except as provided in subsection	
17	(c), any person may commence a civil action on the person's	
18	own behalf—	
19	"(1) against any person (including the United	
20	States and any other governmental instrumentality	
21	or agency, to the extent permitted by the eleventh	
22	amendment to the Constitution) who is alleged to be	
23	in violation of any standard, regulation, condition,	
24	requirement, prohibition, or order which has become	
25	effective pursuant to this title; or	

1 "(2) against the Secretary, if there is an alleged 2 failure of the Secretary to perform any act or duty 3 under this title that is not discretionary for the Sec-4 retary.

"(b) Court of Jurisdiction.—

- "(1) In GENERAL.—Any action under subsection
 (a)(1) shall be brought in the district court for the
 district in which the alleged violation occurred. Any
 action brought under subsection (a)(2) may be
 brought in the district court for the district in which
 the alleged violation occurred or in the United States
 District Court of the District of Columbia.
- "(2) Relief.—The district court shall have jurisdiction, without regard to the amount in controversy or the citizenship of the parties, to enforce the standard, regulation, condition, requirement, prohibition, or order, referred to in subsection (a)(1), to order such person to take such other action as may be necessary, or both, or to order the Secretary to perform the act or duty referred to in subsection (a)(2), as the case may be, and to apply any appropriate civil penalties under section 2107.
- 23 "(c) Actions Prohibited.—No action may be com-24 menced under subsection (a)—

1	"(1) prior to 120 days after the date on which
2	the person commencing the action has given notice of
3	the alleged violation to—
4	"(A) the Secretary; and
5	"(B) in the case of an action under sub-
6	section (a), any alleged violator of such stand-
7	ard, regulation, condition, requirement, prohibi-
8	tion, or order; or
9	"(2) if the Secretary has commenced and is dili-
10	gently prosecuting a civil or criminal action in a
11	court of the United States or a State, or has issued
12	an administrative order, to require compliance with
13	such standard, regulation, condition, requirement,
14	prohibition, or order.
15	"(d) Notice.—Notice under this section shall be given
16	in such manner as the Secretary shall prescribe by regula-
17	tion.
18	"(e) Intervention.—In any action under this section
19	the Secretary, if not a party, may intervene as a matter
20	of right.
21	"(f) Costs.—The court, in issuing any final order in
22	any action brought pursuant to this section, may award
23	costs of litigation (including reasonable attorney and expert
24	witness fees) to the prevailing or substantially prevailing
25	party, whenever the court determines such an award is ap-

1	propriate. The court may, if a temporary restraining order
2	or preliminary injunction is sought, require the filing of
3	a bond or equivalent security in accordance with the Fed-
4	eral Rules of Civil Procedure.
5	"(g) Other Rights Preserved.—Nothing in this
6	section shall restrict any right which any person (or class
7	of persons) may have under any statute or common law.
8	"SEC. 2117. ANNUAL REPORT TO CONGRESS.
9	"(a) Annual Report.—Not later than one year after
10	the date of the enactment of this title, annually thereafter
11	for the next four years, and biennially thereafter, the Sec-
12	retary shall submit to the Committee on Homeland Security
13	and the Committee on Energy and Commerce of the House
14	of Representatives and the Committee on Homeland Secu-
15	rity and Governmental Affairs and the Committee on Envi-
16	ronment and Public Works of the Senate a report on
17	progress in achieving compliance with this title. Each such
18	report shall include the following:
19	"(1) A qualitative discussion of how covered
20	chemical facilities, differentiated by tier, have reduced
21	the risks of chemical facility terrorist incidents at
22	such facilities, including—
23	"(A) a generalized summary of measures
24	implemented by covered chemical facilities in
25	order to meet each risk-based chemical facility

1	performance standard established by this title,
2	and those that the facilities already had in
3	place—
4	"(i) in the case of the first report
5	under this section, before the issuance of the
6	final rule implementing the regulations
7	known as the 'Chemical Facility Anti-Ter-
8	rorism Standards', issued on April 9, 2007;
9	and
10	"(ii) in the case of each subsequent re-
11	port, since the submittal of the most recent
12	report submitted under this section; and
13	"(B) any other generalized summary the
14	Secretary deems appropriate to describe the
15	measures covered chemical facilities are imple-
16	menting to comply with the requirements of this
17	title.
18	"(2) A quantitative summary of how the covered
19	chemical facilities, differentiated by tier, are com-
20	plying with the requirements of this title during the
21	period covered by the report and how the Secretary is
22	implementing and enforcing such requirements dur-
23	ing such period, including—
24	"(A) the number of chemical facilities that
25	provided the Secretary with information about

1	possessing substances of concern, as described in
2	$section \ 2102(b)(2);$
3	"(B) the number of covered chemical facili-
4	ties assigned to each tier;
5	"(C) the number of security vulnerability
6	assessments and site security plans submitted by
7	covered chemical facilities;
8	"(D) the number of security vulnerability
9	assessments and site security plans approved
10	and disapproved by the Secretary;
11	"(E) the number of covered chemical facili-
12	ties without approved security vulnerability as-
13	sessments or site security plans;
14	"(F) the number of chemical facilities that
15	have been assigned to a different tier or are no
16	longer regulated by the Secretary due to imple-
17	mentation of a method to reduce the consequences
18	of a terrorist attack;
19	"(G) the number of orders for compliance
20	issued by the Secretary;
21	"(H) the administrative penalties assessed
22	by the Secretary for non-compliance with the re-
23	quirements of this title;

1	"(I) the civil penalties assessed by the court
2	for non-compliance with the requirements of this
3	title; and
4	"(J) any other regulatory data the Sec-
5	retary deems appropriate to describe facility
6	compliance with the requirements of this title
7	and the Secretary's implementation of such re-
8	quirements.
9	"(b) Public Availability.—A report submitted
10	under this section shall be made publicly available.
11	"SEC. 2118. AUTHORIZATION OF APPROPRIATIONS.
12	"There is authorized to be appropriated to the Sec-
13	retary of Homeland Security to carry out this title—
14	"(1) \$325,000,000 for fiscal year 2011, of which
15	\$100,000,000 shall be made available to provide fund-
16	ing for methods to reduce the consequences of a ter-
17	rorist attack;
18	"(2) \$300,000,000 for fiscal year 2012, of which
19	\$75,000,000 shall be made available to provide fund-
20	ing for methods to reduce the consequences of a ter-
21	rorist attack; and
22	"(3) \$275,000,000 for fiscal year 2013, of which
23	\$50,000,000 shall be made available to provide fund-
24	ing for methods to reduce the consequences of a ter-
25	rorist attack.

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ı	"SEC	2119	NOTIFICATION	SYSTEM '	TO	ADDRESS	PURLIC

- 2 **CONCERNS.**
- 3 "(a) Establishment.—The Secretary shall establish
- 4 a notification system, which provides any individual the
- 5 ability to report a suspected security deficiency or suspected
- 6 non-compliance with this title. Such notification system
- 7 shall include the ability to report the suspected security de-
- 8 ficiency or non-compliance via telephonic and internet-
- 9 based means.
- 10 "(b) Acknowledgment.—The Secretary shall respond
- 11 in a timely manner, but in no case exceed 30 days, to any
- 12 report received through the notification system established
- 13 under subsection (a).
- 14 "(c) Steps to Address Problems.—The Secretary
- 15 shall review the report of suspected security deficiency and
- 16 shall, as necessary, take appropriate enforcement action au-
- 17 thorized under section 2107 of this title.
- 18 "(d) Feedback Required.—Upon request, the Sec-
- 19 retary shall provide the individual who reported the sus-
- 20 pected security deficiency or non-compliance a written re-
- 21 sponse as to the Secretary's findings and what, if any, com-
- 22 pliance action was taken.
- 23 "(e) Inspector General Report Required.—The
- 24 Inspector General for the Department of Homeland Secu-
- 25 rity shall provide a report to the Committee on Homeland
- 26 Security of the House of Representatives and the Committee

- on Homeland Security and Government Affairs of the Sen ate on the number of reports received by the notification
- 3 system established under subsection (a) and the Secretary's
- 4 disposition of such reports.".
- 5 (b) CLERICAL AMENDMENT.—The table of contents in
- 6 section 1(b) of such Act is amended by adding at the end
- 7 the following:

"TITLE XXI—REGULATION OF SECURITY PRACTICES AT CHEMICAL FACILITIES

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"Sec. 2101. Definitions.
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8 (c) Conforming Repeal.—

- 9 (1) Repeal.—The Department of Homeland Se-
- 10 curity Appropriations Act, 2007 (Public Law 109–
- 11 295) is amended by striking section 550.
- 12 (2) Effective date.—The amendment made by
- paragraph (1) shall take effect on October 1, 2009.
- 14 (d) Treatment of CFATS Regulations.—

[&]quot;Sec. 2102. Risk-based designation and ranking of chemical facilities.

[&]quot;Sec. 2103. Security vulnerability assessments and site security plans.

[&]quot;Sec. 2104. Site inspections.

[&]quot;Sec. 2105. Records.

[&]quot;Sec. 2106. Timely sharing of threat information.

[&]quot;Sec. 2107. Enforcement.

[&]quot;Sec. 2108. Whistleblower protections.

[&]quot;Sec. 2109. Federal preemption.

[&]quot;Sec. 2110. Protection of information.

[&]quot;Sec. 2111. Methods to reduce the consequences of a terrorist attack.

[&]quot;Sec. 2112. Applicability.

[&]quot;Sec. 2113. Savings clause.

[&]quot;Sec. 2114. Office of Chemical Facility Security.

[&]quot;Sec. 2115. Security background checks of covered individuals at certain chemical facilities.

[&]quot;Sec. 2116. Citizen suits.

[&]quot;Sec. 2117. Annual report to Congress.

[&]quot;Sec. 2118. Authorization of appropriations.

[&]quot;Sec. 2119. Notification system to address public concerns.".

- (1) Sense of congress.—It is the sense of Congress that the Secretary of Homeland Security was granted statutory authority under section 550 of the Department of Homeland Security Appropria-tions Act (Public Law 109-295) to regulate security practices at chemical facilities until October 1, 2009. Pursuant to that section the Secretary prescribed reg-ulations known as the Chemical Facility Anti-Terrorism Standards, or "CFATS".
 - (2) USE OF CURRENT REGULATIONS.—In carrying out the requirements of title XXI of the Homeland Security Act of 2002, as added by subsection (a), the Secretary may, to the extent that the Secretary determines is appropriate, use any of the regulations known as CFATS regulations, as in effect immediately before the date of the enactment of this Act, that the Secretary determines carry out such requirements.
 - (3) AMENDMENT OF CFATS.—The Secretary shall amend the regulations known as the Chemical Facility Anti-Terrorism Standards to ensure that such regulations fulfill the requirements of this Act and the amendments made by this Act, to the extent that the requirements of this Act and the amendments made by this Act differ from the requirements of such requirements of such requirements.

- lations, as in effect on the date of the enactment of
 this Act.
- 3 (4) Use of tools developed for cfats.—In 4 carrying out this Act and the amendments made by 5 this Act, to the extent determined appropriate by the 6 Secretary, the Secretary may use such rules or tools 7 developed for purposes of the regulations known as the 8 Chemical Facility Anti-Terrorism Standards, includ-9 ing the list of substances of concern, usually referred to as "Appendix A" and the chemical security assess-10 11 ment tool (which includes facility registration, a top-12 screen questionnaire, a security vulnerability assess-13 ment tool, a site security plan template, and a chem-14 ical vulnerability information repository).
- 15 (e) FACILITIES COVERED BY CFATS.—The owner or
 16 operator of a covered chemical facility, who, before the effec17 tive date of the final regulations issued under title XXI of
 18 the Homeland Security Act of 2002, as added by subsection
 19 (a), submits a security vulnerability assessment or site secu20 rity plan under the regulations known as CFATS regula21 tions, as in effect immediately before the enactment of this
 22 Act, shall be required to update or amend the facility's secu23 rity vulnerability assessment and site security plan to re24 flect any additional requirements of this Act or the amend-

1	ments made by this Act, according to a timeline established
2	by the Secretary.
3	(f) Consultation With Other Persons.—In devel-
4	oping and carrying out the regulations under title XXI of
5	the Homeland Security Act of 2002, as added by subsection
6	(a), the Secretary shall consult with the Administrator of
7	the Environmental Protection Agency, and other persons,
8	as appropriate, regarding—
9	(1) the designation of substances of concern;
10	(2) methods to reduce the consequences of a ter-
11	rorist attack;
12	(3) security at co-owned or co-operated drinking
13	water and wastewater facilities;
14	(4) the treatment of protected information; and
15	(5) such other matters as the Secretary deter-
16	mines necessary.
17	(g) Deadline for Regulations.—
18	(1) Proposed Rule.—The Secretary of Home-
19	land Security shall promulgate a proposed rule to ful-
20	fill the requirements of title XXI of the Homeland Se-
21	curity Act of 2002, as added by subsection (a), not
22	later than 6 months after the date of the enactment
23	$of\ this\ Act.$
24	(2) Final Rule.—The Secretary shall, after
25	proper notice and opportunity for public comment,

1	promulgate a final rule to fulfill the requirements of
2	such title not later than 18 months after the date of
3	the enactment of this Act.
4	(h) Review of Designation of Sodium
5	Fluoroacetate as a Substance of Concern.—The Sec-
6	retary of Homeland Security shall review the designation
7	of sodium fluoroacetate as a substance of concern pursuant
8	to subparagraph (A) of paragraph (1) of subsection (d) of
9	section 2102 of the Homeland Security Act of 2002, as
10	added by subsection (a), by the earlier of the following dates:
11	(1) The date of the first periodic review con-
12	ducted pursuant to such subsection after the date of
13	the enactment of this Act.
14	(2) The date that is one year after the date of
15	the enactment of this Act.
16	SECTION 1. SHORT TITLE.
17	This Act may be cited as the "Chemical
18	Facility Anti-Terrorism Act of 2009".
19	SEC. 2. FINDINGS AND PURPOSE.
20	(a) FINDINGS.—Congress makes the fol-
	lowing findings:
	(1) The Nation's chemical sector rep-

ploit to cause consequences, including death, injury, or serious adverse effects

resents a target that terrorists could ex-

- to human health, the environment, crit-
- 2 ical infrastructure, public health, home-
- land security, national security, and the
- 4 national economy.
- 5 (2) Chemical facilities that pose such 6 potential consequences and that are vul-7 nerable to terrorist attacks must be pro-8 tected.
- (3) The Secretary of Homeland Secu-9 rity has statutory authority pursuant to 10 section 550 of the Department of Home-11 12 land Security Appropriations Act, 2007 (Public Law 109-295) to regulate the se-13 curity practices at chemical facilities that 14 are at significant risk of being terrorist 15 targets. 16
 - (4) The Secretary of Homeland Security issued interim final regulations called the Chemical Facility Anti-Terrorism Standards, which became effective on June 8, 2007.
- 22 **(b)** PURPOSE.—The purpose of this Act is to
- 23 modify and make permanent the authority of
- 24 the Secretary of Homeland Security to regu-
- 25 late security practices at chemical facilities.

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1	SEC. 3. EXTENSION, MODIFICATION, AND RECODIFICATION
2	OF AUTHORITY OF SECRETARY OF HOME-
3	LAND SECURITY TO REGULATE SECURITY
4	PRACTICES AT CHEMICAL FACILITIES.
5	(a) In General.—The Homeland Security
6	Act of 2002 (6 U.S.C. 101 et seq.) is amended
7	by adding at the end the following new title:
8	"TITLE XXI—REGULATION OF SE-
9	CURITY PRACTICES AT CHEM-
10	ICAL FACILITIES
11	"SEC. 2101. DEFINITIONS.
12	"In this title, the following definitions
13	apply:
14	"(1) The term 'chemical facility'
15	means any facility—
16	"(A) at which the owner or oper-
17	ator of the facility possesses or plans
18	to possess at any relevant point in
19	time a substance of concern; or
20	"(B) that meets other risk-related
21	criteria identified by the Secretary.
22	"(2) The term 'chemical facility secu-
23	rity performance standards' means risk-
24	based standards established by the Sec-
25	retary to ensure or enhance the security
26	of a chemical facility against a chemical

1	facility terrorist incident that are de-
2	signed to address the following:
3	"(A) Restricting the area perim-
4	eter.
5	"(B) Securing site assets.
6	"(C) Screening and controlling ac-
7	cess to the facility and to restricted
8	areas within the facility by screening
9	or inspecting individuals and vehicles
10	as they enter, including—
11	"(i) measures to deter the un-
12	authorized introduction of dan-
13	gerous substances and devices
14	that may facilitate a chemical fa-
15	cility terrorist incident or actions
16	having serious negative con-
17	sequences for the population sur-
18	rounding the chemical facility;
19	and
20	"(ii) measures implementing a
21	regularly updated identification
22	system that checks the identifica-
23	tion of chemical facility personnel
24	and other persons seeking access
25	to the chemical facility and that

1	discourages abuse through estab-
2	lished disciplinary measures.
3	"(D) Methods to deter, detect, and
4	delay a chemical facility terrorist in-
5	cident, creating sufficient time be-
6	tween detection of a chemical facility
7	terrorist incident and the point at
8	which the chemical facility terrorist
9	incident becomes successful, includ-
10	ing measures to—
11	"(i) deter vehicles from pene-
12	trating the chemical facility pe-
13	rimeter, gaining unauthorized ac-
14	cess to restricted areas, or other-
15	wise presenting a hazard to po-
16	tentially critical targets;
17	"(ii) deter chemical facility
18	terrorist incidents through visi-
19	ble, professional, well-maintained
20	security measures and systems,
21	including security personnel, de-
22	tection systems, barriers and bar-
23	ricades, and hardened or reduced

value targets;

1	"(iii) detect chemical facility
2	terrorist incidents at early stages
3	through counter surveillance,
4	frustration of opportunity to ob-
5	serve potential targets, surveil-
6	lance and sensing systems, and
7	barriers and barricades; and
8	"(iv) delay a chemical facility
9	terrorist incident for a sufficient
10	period of time so as to allow ap-
11	propriate response through on-
12	site security response, barriers
13	and barricades, hardened targets,
14	and well-coordinated response
15	planning.
16	"(E) Securing and monitoring the
17	shipping, receipt, and storage of a
18	substance of concern for the chemical
19	facility.
20	"(F) Deterring theft or diversion
21	of a substance of concern.
22	"(G) Deterring insider sabotage.
23	"(H) Deterring cyber sabotage, in-
24	cluding by preventing unauthorized
25	onsite or remote access to critical

process controls, including supervisory control and data acquisition systems, distributed control systems, process control systems, industrial control systems, critical business systems, and other sensitive computerized systems.

- "(I) Developing and exercising an internal emergency plan for owners, operators, and covered individuals of a covered chemical facility for responding to chemical facility terrorist incidents at the facility. Any such plan shall include the provision of appropriate information to any local emergency planning committee, local law enforcement officials, and emergency response providers to ensure an effective, collective response to terrorist incidents.
- "(J) Maintaining effective monitoring, communications, and warning systems, including—
- 24 "(i) measures designed to en-25 sure that security systems and

1	equipment are in good working
2	order and inspected, tested, cali-
3	brated, and otherwise main-
4	tained;
5	"(ii) measures designed to reg-
6	ularly test security systems, note
7	deficiencies, correct for detected
8	deficiencies, and record results so
9	that they are available for inspec-
10	tion by the Department; and
11	"(iii) measures to allow the
12	chemical facility to promptly
13	identify and respond to security
14	system and equipment failures or
15	malfunctions.
16	"(K) Ensuring mandatory annual
17	security training, exercises, and drills
18	of chemical facility personnel appro-
19	priate to their roles, responsibilities,
20	and access to chemicals, including
21	participation by local law enforce-
22	ment, local emergency response pro-
23	viders, appropriate supervisory and

non-supervisory facility employees

1	and their employee representatives, if
2	any.
3	"(L) Performing personnel surety
4	for individuals with access to re-
5	stricted areas or critical assets by
6	conducting appropriate background
7	checks and ensuring appropriate cre-
8	dentials for unescorted visitors and
9	chemical facility personnel, including
10	permanent and part-time personnel
11	temporary personnel, and contract
12	personnel, including—
13	"(i) measures designed to
14	verify and validate identity;
15	"(ii) measures designed to
16	check criminal history;
17	"(iii) measures designed to
18	verify and validate legal author-
19	ization to work; and
20	"(iv) measures designed to
21	identify people with terrorist ties.
22	"(M) Escalating the level of pro-
23	tective measures for periods of ele-
24	vated threat.

1	"(N) Specific threats,
2	vulnerabilities, or risks identified by
3	the Secretary for that chemical facil-
4	ity.
5	"(O) Reporting of significant secu-
6	rity incidents to the Department and
7	to appropriate local law enforcement
8	officials.
9	"(P) Identifying, investigating, re-
10	porting, and maintaining records of
11	significant security incidents and sus-
12	picious activities in or near the site.
13	"(Q) Establishing one or more of-
14	ficials and an organization respon-
15	sible for—
16	"(i) security;
17	"(ii) compliance with the
18	standards under this paragraph;
19	"(iii) serving as the point of
20	contact for incident management
21	purposes with Federal, State,
22	local, and tribal agencies, law en-
23	forcement, and emergency re-
24	sponse providers; and

"(iv) coordination with Fed-
eral, State, local, and tribal agen-
cies, law enforcement, and emer-
gency response providers regard-
ing plans and security measures
for the collective response to a
chemical facility terrorist inci-
dent.
"(R) Maintaining appropriate
records relating to the security of the
facility, including a copy of the most
recent security vulnerability assess-
ment and site security plan at the
chemical facility.
"(S) Assessing and, as appro-
priate, utilizing methods to reduce
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the consequences of a terrorist at-
tack.
"(T) Methods to recover or miti-
gate the release of a substance of con-
cern in the event of a chemical facil-
ity terrorist incident.
"(U) Any additional security per-
formance standards the Secretary

may specify.

1	"(3) The term 'chemical facility ter-
2	rorist incident' means any act or at-
3	tempted act of terrorism or terrorist ac-
4	tivity committed at, near, or against a
5	chemical facility, including—
6	"(A) the release of a substance of
7	concern from a chemical facility;
8	"(B) the theft, misappropriation,
9	or misuse of a substance of concern
10	from a chemical facility; or
11	"(C) the sabotage of a chemical fa-
12	cility or a substance of concern at a
13	chemical facility.
14	"(4) The term 'employee representa-
15	tive' means the representative of the cer-
16	tified or recognized bargaining agent en-
17	gaged in a collective bargaining relation-
18	ship with a private or public owner or
19	operator of a chemical facility.
20	"(5) The term 'covered individual'
21	means a permanent, temporary, full-time,
22	or part-time employee of a covered chem-
23	ical facility or an employee of an entity

with which the covered chemical facility

has entered into a contract who is per-

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1	forming responsibilities at the facility
2	pursuant to the contract.
3	"(6) The term 'covered chemical facil-
4	ity' means a chemical facility that meets
5	the criteria of section $2102(b)(1)$.
6	"(7) The term 'environment' means—
7	"(A) the navigable waters, the wa-
8	ters of the contiguous zone, and the
9	ocean waters of which the natural re-
10	sources are under the exclusive man-
11	agement authority of the United
12	States under the Magnuson-Stevens
13	Fishery Conservation and Manage-
14	ment Act (16 U.S.C. 1801 et seq.); and
15	"(B) any other surface water,
16	ground water, drinking water supply,
17	land surface or subsurface strata, or
18	ambient air within the United States
19	or under the jurisdiction of the
20	United States.
21	"(8) The term 'owner or operator'
22	with respect to a facility means any of
23	the following:
24	"(A) The person who owns the fa-
25	cility.

"(B) The person who has responsibility for daily operation of the facility.

4 "(C) The person who leases the fa-5 cility.

"(9) The term 'person' means an individual, trust, firm, joint stock company, corporation (including a government corporation), partnership, association, State, municipality, commission, political subdivision of a State, or any interstate body and shall include each department, agency, and instrumentality of the United States.

"(10) The term 'release' means any spilling, leaking, pumping, pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or disposing into the environment (including the abandonment or discarding of barrels, containers, and other closed receptacles containing any hazardous substance or pollutant or contaminant).

"(11) The term 'substance of concern' means a chemical substance in quantity

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1	and form that is so designated by the Sec-
2	retary under section 2102(a).
3	"(12) The term 'method to reduce the
4	consequences of a terrorist attack' means
5	a measure used at a chemical facility that
6	reduces or eliminates the potential con-
7	sequences of a chemical facility terrorist
8	incident, including—
9	"(A) the elimination or reduction
10	in the amount of a substance of con-
11	cern possessed or planned to be pos-
12	sessed by an owner or operator of a
13	covered chemical facility through the
14	use of alternate substances, formula-
15	tions, or processes;
16	"(B) the modification of pressures,
17	temperatures, or concentrations of a

substance of concern; and

"(C) the reduction or elimination of onsite handling of a substance of concern through improvement of inventory control or chemical use efficiency.

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1	"SEC. 2102. RISK-BASED DESIGNATION AND RANKING OF
2	CHEMICAL FACILITIES.
3	"(a) Substances of Concern.—
4	"(1) Designation by the secretary.—
5	The Secretary may designate any chem-
6	ical substance as a substance of concern
7	and establish the threshold quantity for
8	each such substance of concern.
9	"(2) MATTERS FOR CONSIDERATION.—In
10	designating a chemical substance or es-
11	tablishing or adjusting the threshold
12	quantity for a chemical substance under
13	paragraph (1), the Secretary shall con-
14	sider the potential extent of death, in-
15	jury, and serious adverse effects to
16	human health, the environment, critical
17	infrastructure, public health, homeland
18	security, national security, and the na-
19	tional economy that could result from a
20	chemical facility terrorist incident.
21	"(b) LIST OF COVERED CHEMICAL FACILI-
22	TIES.—
23	"(1) CRITERIA FOR LIST OF FACILITIES.—
24	The Secretary shall maintain a list of cov-
25	ered chemical facilities that the Sec-
26	retary determines are of sufficient secu-

1	rity risk for inclusion on the list based on
2	the following criteria:
3	"(A) The potential threat or likeli-
4	hood that the chemical facility will be
5	the target of a chemical facility ter-
6	rorist incident.
7	"(B) The potential extent and like-
8	lihood of death, injury, or serious ad-
9	verse effects to human health, the en-
10	vironment, critical infrastructure,
11	public health, homeland security, na-
12	tional security, and the national econ-
13	omy that could result from a chemical
14	facility terrorist incident.
15	"(C) The proximity of the chem-
16	ical facility to large population cen-
17	ters.
18	"(2) Submission of information.—The
19	Secretary may require the submission of
20	information with respect to the quan-
21	tities of substances of concern that an

owner or operator of a chemical facility

possesses or plans to possess in order to

determine whether to designate a chem-

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- ical facility as a covered chemical facility
- **for purposes of this title.**
- 3 "(c) Assignment of Chemical Facilities
- 4 TO RISK-BASED TIERS.—

- 5 "(1) ASSIGNMENT.—The Secretary shall
 6 assign each covered chemical facility to
 7 one of four risk-based tiers established by
 8 the Secretary, with tier one representing
 9 the highest degree of risk and tier four
 10 the lowest degree of risk.
 - "(2) Provision of information.—The Secretary may request, and the owner or operator of a covered chemical facility shall provide, any additional information beyond any information required to be submitted under subsection (b)(2) that may be necessary for the Secretary to assign the chemical facility to the appropriate tier under paragraph (1).
 - "(3) NOTIFICATION.—Not later than 60 days after the date on which the Secretary determines that a chemical facility is a covered chemical facility or is no longer a covered chemical facility or changes the tier assignment under para-

1 graph (1) of a covered chemical facility, 2 the Secretary shall notify the owner or operator of that chemical facility of that 3 determination or change together with 4 the reason for the determination or 5 6 change and, upon the request of the owner or operator of a covered chemical 7 8 facility, provide to the owner or operator of the covered chemical facility the fol-9 lowing information: 10

- "(A) The number of individuals at risk of death, injury, or severe adverse effects to human health as a result of a worst case chemical facility terrorist incident at the covered chemical facility.
- "(B) Information related to the criticality of the covered chemical facility.
- 20 "(C) The proximity or inter-21 relationship of the covered chemical 22 facility to other critical infrastruc-23 ture.
- 24 "(d) REQUIREMENT FOR REVIEW.—The Sec-25 retary—

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1	"(1) shall periodically review—
2	"(A) the designation of a sub-
3	stance of concern and the threshold
4	quantity under subsection (a)(1); and
5	"(B) the criteria under subsection
6	(b)(1); and
7	"(2) may at any time determine
8	whether a chemical facility is a covered
9	chemical facility or change the tier to
10	which such a facility is assigned under
11	subsection $(c)(1)$.
12	"(e) Provision of Threat-related Infor-
13	MATION.—In order to effectively assess the
14	vulnerabilities to a covered chemical facility,
15	the Secretary shall provide to the owner, op-
16	erator, or security officer of a covered chem-
17	ical facility threat information regarding
18	probable threats to the facility and methods
19	that could be used in a chemical facility ter-
20	rorist incident.
21	"SEC. 2103. SECURITY VULNERABILITY ASSESSMENTS AND
22	SITE SECURITY PLANS.
23	"(a) In General.—
24	"(1) REQUIREMENT.—The Secretary
25	shall—

1	"(A) establish standards, proto-
2	cols, and procedures for security vul-
3	nerability assessments and site secu-
4	rity plans to be required for covered
5	chemical facilities;
6	"(B) require the owner or oper-
7	ator of each covered chemical facility
8	to—
9	"(i) conduct an assessment of
10	the vulnerability of the covered
11	chemical facility to a range of
12	chemical facility terrorist inci-
13	dents, including an incident that
14	results in a worst-case release of
15	a substance of concern;
16	"(ii) prepare, submit, and im-
17	plement a site security plan for
18	that covered chemical facility
19	that addresses the security vul-
20	nerability assessment and meets
21	the risk-based chemical security
22	performance standards under
23	subsection (c); and
24	"(iii) include at least one su-
25	pervisory and at least one non-su-

1	pervisory employee of the cov-
2	ered chemical facility, and at
3	least one employee representa-
4	tive, from each bargaining agent
5	at the covered chemical facility, if
6	any, in developing the security
7	vulnerability assessment and site
8	security plan required under this
9	section;
10	"(C) set deadlines, by tier, for the
11	completion of security vulnerability
12	assessments and site security plans;
13	"(D) upon request, as necessary,
14	and to the extent that resources per-
15	mit, provide technical assistance to a
16	covered chemical facility conducting
17	a vulnerability assessment or site se-
18	curity plan required under this sec-
19	tion;
20	"(E) establish specific deadlines
21	and requirements for the submission
22	by a covered chemical facility of in-
23	formation describing—
24	"(i) any change in the use by
25	the covered chemical facility of

1	more than a threshold amount of
2	any substance of concern that
3	may affect the requirements of
4	the chemical facility under this
5	title; or
6	"(ii) any material modification
7	to a covered chemical facility's
8	operations or site that may affect
9	the security vulnerability assess-
10	ment or site security plan sub-
11	mitted by the covered chemical
12	facility;
13	"(F) require the owner or oper-
14	ator of a covered chemical facility to
15	review and resubmit a security vul-
16	nerability assessment or site security
17	plan not less frequently than once
18	every 5 years; and
19	"(G) not later than 180 days after
20	the date on which the Secretary re-
21	ceives a security vulnerability assess-
22	ment or site security plan under this
23	title, review and approve or dis-

approve such assessment or plan.

- 1 "(2) INHERENTLY GOVERNMENTAL FUNC-
- 2 TION.—The approval or disapproval of a
- 3 security vulnerability assessment or site
- 4 security plan under this section is an in-
- 5 herently governmental function.
- 6 "(b) Participation in Preparation of Se-
- 7 CURITY VULNERABILITY ASSESSMENTS OR SITE
- 8 SECURITY PLANS.—Any person selected by the
- 9 owner or operator of a covered chemical facil-
- 10 ity or by a certified or recognized bargaining
- 11 agent of a covered chemical facility to partici-
- 12 pate in the development of the security vul-
- 13 nerability assessment or site security plan re-
- 14 quired under this section for such covered
- 15 chemical facility shall be permitted to partici-
- 16 pate if the person possesses knowledge, expe-
- 17 rience, training, or education relevant to the
- 18 portion of the security vulnerability assess-
- 19 ment or site security plan on which the per-
- 20 son is participating.
- 21 "(c) RISK-BASED CHEMICAL SECURITY PER-
- 22 FORMANCE STANDARDS.—The Secretary shall
- 23 establish risk-based chemical security per-
- 24 formance standards for the site security plans
- 25 required to be prepared by covered chemical

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1	facilities. In establishing such standards, the
2	Secretary shall—
3	"(1) require separate and, as appro-
4	priate, increasingly stringent risk-based
5	chemical security performance standards
6	for site security plans as the level of risk
7	associated with the tier increases; and
8	"(2) permit each covered chemical fa
9	cility submitting a site security plan to
10	select a combination of security measures
11	that satisfy the risk-based chemical secu-
12	rity performance standards established
13	by the Secretary under this subsection.
14	"(d) Co-Located Chemical Facilities.—
15	The Secretary may allow an owner or oper-
16	ator of a covered chemical facility that is lo
17	cated geographically close to another covered
18	chemical facility to develop and implement
19	coordinated security vulnerability assess
20	ments and site security plans.

- "(e) ALTERNATE SECURITY PROGRAMS SATIS FYING REQUIREMENTS FOR SECURITY VULNER-
- 23 ABILITY ASSESSMENT AND SITE SECURITY PLAN.—
- 24 "(1) ACCEPTANCE OF PROGRAM.—In re-25 sponse to a request by an owner or oper-

1	ator of a covered chemical facility, the
2	Secretary may accept an alternate secu-
3	rity program submitted by the owner or
4	operator of the facility as a component of
5	the security vulnerability assessment or
6	site security plan required under this
7	section, if the Secretary determines that
8	such alternate security program, in com-
9	bination with other components of the se-
10	curity vulnerability assessment and site
11	security plan submitted by the owner or
12	operator of the facility—
13	"(A) meets the requirements of
14	this title and the regulations promul-
15	gated pursuant to this title;
16	"(B) provides an equivalent level
17	of security to the level of security es-
18	tablished pursuant to the regulations
19	promulgated under this title; and
20	"(C) includes employee participa-
21	tion as required under subsection
22	(a)(1)(B)(iii).
23	"(2) SECRETARIAL REVIEW REQUIRED.—
24	Nothing in this subsection shall relieve
25	the Secretary of the obligation—

1	"(A) to review a security vulner-
2	ability assessment and site security
3	plan submitted by a covered chemical
4	facility under this section; and

- "(B) to approve or disapprove each such assessment or plan on an individual basis according to the deadlines established under subsection (a).
- "(3) COVERED FACILITY'S OBLIGATIONS UNAFFECTED.—Nothing in this subsection shall relieve any covered chemical facility of the obligation and responsibility to comply with all of the requirements of this title.
- "(4) PERSONNEL SURETY ALTERNATE SE-CURITY PROGRAM.—In response to an application from a non-profit, personnel surety accrediting organization acting on behalf of, and with written authorization from, the owner or operator of a covered chemical facility, the Secretary may accept a personnel surety alternate security program that meets the requirements of

1	section 2115 and provides for a back-
2	ground check process that is—
3	"(A) expedited, affordable, reli-
4	able, and accurate;
5	"(B) fully protective of the rights
6	of covered individuals through proce-
7	dures that are consistent with the
8	privacy protections available under
9	the Fair Credit Reporting Act (15
10	U.S.C. 1681 et seq.); and
11	"(C) is a single background check
12	consistent with a risk-based tiered
13	program.
14	"(f) OTHER AUTHORITIES.—
15	"(1) REGULATION OF MARITIME FACILI-
16	TIES.—
17	"(A) RISK-BASED TIERING.—Not-
18	withstanding any other provision of
19	law, the owner or operator of a chem-
20	ical facility required to submit a facil-
21	ity security plan under section
22	70103(c) of title 46, United States
23	Code, shall be required to submit in-
24	formation to the Secretary necessary
25	to determine whether to designate

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such a facility as a covered chemical facility and to assign the facility to a risk-based tier under section 2102 of this title.

"(B) ADDITIONAL MEASURES.—In the case of a facility designated as a covered chemical facility under this title that is also regulated under section 70103(c) of title 46, United States Code, the Commandant of the Coast Guard, after consultation with the Secretary, shall require the owner or operator of such facility to update the vulnerability assessments and facility security plans required under that section, if necessary, to ensure an equivalent level of security for substances of concern, including the requirements under section 2111, in the same manner as other covered chemical facilities in this title.

"(C) PERSONNEL SURETY.—

"(i) EXCEPTION.—A facility designated as a covered chemical facility under this title that has had

its facility security plan approved
under section 70103(c) of title 46,
United States Code, shall not be
required to update or amend such
plan in order to meet the requirements of section 2115 of this title.

"(ii) EQUIVALENT ACCESS.—An individual described in section 2115(a)(1)(B) who has been granted access to restricted areas or critical assets by the owner or operator of a facility for which a security plan is required to be submitted under section 70103(c) of title 46, United States Code, may be considered by that owner or operator to have satisfied the requirement for passing a security background check otherwise required under section 2115 for purposes of granting the individual access to restricted areas or critical assets of a covered chemical facility that is owned or operated by the same owner or operator.

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Information "(**D**) 1 SHARING **AND** PROTECTION.—Notwithstanding 2 sec-3 tion 70103(d) of title 46, United States Code, the Commandant of the Coast 4 Guard, after consultation with the Secretary, shall apply the information 6 7 sharing and protection requirements in section 2110 of this title to a facil-8 9 ity described in subparagraph (B).

"(E) ENFORCEMENT.—The Secretary shall establish, by rulemaking, procedures to ensure that an owner or operator of a covered chemical facility required to update the vulnerability assessment and facility security plan for the facility under subparagraph (B) is in compliance with the requirements of this title.

"(F) FORMAL AGREEMENT.—The Secretary shall require the Office of Infrastructure Protection and the Coast Guard to enter into a formal agreement detailing their respective roles and responsibilities in carrying out the requirements of this title.

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Such agreement shall ensure that the enforcement and compliance requirements under this title and section 70103 of title 46, United States Code, are not conflicting or duplicative.

"(2) COORDINATION OF STORAGE LICENSING OR PERMITTING REQUIREMENT.—In the
case of any storage required to be licensed or permitted under chapter 40 of
title 18, United States Code, the Secretary
shall prescribe the rules and regulations
for the implementation of this section
with the concurrence of the Attorney
General and avoid unnecessary duplication of regulatory requirements.

"(g) ROLE OF EMPLOYEES.—

- "(1) DESCRIPTION OF ROLE REQUIRED.— Site security plans required under this section shall describe the roles or responsibilities that covered individuals are expected to perform to deter or respond to a chemical facility terrorist incident.
- "(2) ANNUAL TRAINING FOR EMPLOY-EES.—The owner or operator of a covered chemical facility required to submit a site

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1	security plan under this section shall an-
2	nually provide each covered individual
3	with a role or responsibility referred to
4	in paragraph (1) at the facility with a
5	minimum of 8 hours of training. Such
6	training shall, as relevant to the role or
7	responsibility of such covered indi-
8	vidual—
9	"(A) include an identification and
10	discussion of substances of concern;
11	"(B) include a discussion of pos-
12	sible consequences of a chemical fa-
13	cility terrorist incident;
14	"(C) review and exercise the cov-
15	ered chemical facility's site security
16	plan, including any requirements for
17	differing threat levels;
18	"(D) include a review of informa-
19	tion protection requirements;
20	"(E) include a discussion of phys-
21	ical and cyber security equipment,
22	systems, and methods used to achieve
23	chemical security performance stand-
24	ards;

1	"(F) allow training with other rel-
2	evant participants, including Federal,
3	State, local, and tribal authorities,
4	and first responders, where appro-
5	priate;
6	"(G) use existing national vol-
7	untary consensus standards, chosen
8	jointly with employee representa-
9	tives, if any;
10	"(H) allow instruction through
11	government training programs, chem-
12	ical facilities, academic institutions,
13	nonprofit organizations, industry and
14	private organizations, employee orga-
15	nizations, and other relevant entities
16	that provide such training;
17	"(I) use multiple training media
18	and methods; and
19	"(J) include a discussion of appro-
20	priate emergency response proce-
21	dures, including procedures to miti-
22	gate the effects of a chemical facility
23	terrorist incident.
24	"(3) EQUIVALENT TRAINING.—During
25	any year, with respect to any covered in-

dividual with roles or responsibilities under paragraph (1), an owner or oper-ator of a covered chemical facility may satisfy any of the training requirements for such covered individual under sub-paragraphs (A), (B), (C), (D), (E), or (J) of paragraph (2) through training that such owner or operator certifies, in a manner prescribed by the Secretary, as equiva-lent.

"(4) WORKER TRAINING GRANT PROGRAM.—

"(A) AUTHORITY.—The Secretary shall establish a grant program to award grants to or enter into cooperative agreements with eligible entities to provide for the training and education of covered individuals with roles or responsibilities described in paragraph (1) and first responders and emergency response providers that would respond to a chemical facility terrorist incident.

"(B) ADMINISTRATION.—The Secretary shall seek to enter into an

1	agreement with the National Institute
2	for Environmental Health Sciences to
3	make and administer grants or coop-
4	erative agreements under this para-
5	graph.
6	"(C) Use of funds.—The recipient
7	of funds under this paragraph shall
8	use such funds to provide for the
9	training and education of covered in-
10	dividuals with roles or responsibil-
11	ities described in paragraph (1), first
12	responders, and emergency response
13	providers, including—
14	"(i) the annual mandatory
15	training specified in paragraph
16	(2); and
17	"(ii) other appropriate train-
18	ing to protect nearby persons,
19	property, critical infrastructure,
20	or the environment from the ef-
21	fects of a chemical facility ter-
22	rorist incident.
23	"(D) ELIGIBLE ENTITIES.—For pur-
24	poses of this paragraph, an eligible
25	entity is a nonprofit organization

1	with demonstrated experience in im-
2	plementing and operating successful
3	worker or first responder health and
4	safety or security training programs.
5	"(h) STATE, REGIONAL, OR LOCAL GOVERN-
6	MENTAL ENTITIES.—No covered chemical facil-
7	ity shall be required under State, local, or
8	tribal law to provide a vulnerability assess-
9	ment or site security plan described under
10	this title to any State, regional, local, or tribal
11	government entity solely by reason of the re-
12	quirement under subsection (a) that the cov-
13	ered chemical facility submit such an assess-
14	ment and plan to the Secretary.
15	"SEC. 2104. SITE INSPECTIONS.
16	"(a) RIGHT OF ENTRY.—For purposes of car-

- 17 rying out this title, the Secretary shall have,
- 18 at a reasonable time and on presentation of
- 19 credentials, a right of entry to, on, or through
- 20 any property of a covered chemical facility or
- 21 any property on which any record required to
- 22 be maintained under this section is located.
- 23 "(b) Inspections and Verifications.—
- 24 "(1) IN GENERAL.—The Secretary shall,
- 25 at such time and place as the Secretary

- determines to be reasonable and appropriate, conduct chemical facility security inspections and verifications.
- "(2) REQUIREMENTS.—To ensure and 4 evaluate compliance with this title, in-5 cluding any regulations or requirements 6 7 adopted by the Secretary in furtherance of the purposes of this title, in con-8 ducting an inspection or verification 9 under paragraph (1), the Secretary shall 10 11 have access to the owners, operators, employees, and employee representatives, if 12 any, of a covered chemical facility. 13
- "(c) UNANNOUNCED INSPECTIONS.—In addition to any inspection conducted pursuant to subsection (b), the Secretary shall require covered chemical facilities assigned to tier 1 and tier 2 under section 2102(c)(1) to undergo unannounced facility inspections. The inspections required under this subsection shall be—
- "(1) conducted without prior notice tothe facility;
- "(2) designed to evaluate at the chem-ical facility undergoing inspection—

1	"(A) the ability of the chemical fa-
2	cility to prevent a chemical facility
3	terrorist incident that the site secu-
4	rity plan of the facility is intended to
5	prevent;
6	"(B) the ability of the chemical fa-
7	cility to protect against security
8	threats that are required to be ad-
9	dressed by the site security plan of
10	the facility; and
11	"(C) any weaknesses in the site
12	security plan of the chemical facility;
13	"(3) conducted so as not to affect the
14	actual security, physical integrity, safety,
15	or regular operations of the chemical fa-
16	cility or its employees while the inspec-
17	tion is conducted; and
18	"(4) conducted—
19	"(A) every two years in the case of
20	a covered chemical facility assigned
21	to tier 1; and
22	"(B) every four years in the case
23	of a covered chemical facility as-
24	signed to tier 2

- 1 "(d) CHEMICAL FACILITY INSPECTORS AU-
- 2 THORIZED.—During the period of fiscal years
- 3 2011 and 2012, subject to the availability of
- 4 appropriations for such purpose, the Sec-
- 5 retary shall increase by not fewer than 100
- 6 the total number of chemical facility inspec-
- 7 tors within the Department to ensure compli-
- 8 ance with this title.
- 9 "(e) CONFIDENTIAL COMMUNICATIONS.—The
- 10 Secretary shall offer non-supervisory employ-
- 11 ees the opportunity to confidentially commu-
- 12 nicate information relevant to the employer's
- 13 compliance or non-compliance with this title,
- 14 including compliance or non-compliance with
- 15 any regulation or requirement adopted by the
- 16 Secretary in furtherance of the purposes of
- 17 this title. An employee representative of each
- 18 certified or recognized bargaining agent at
- 19 the covered chemical facility, if any, or, if
- 20 none, a non-supervisory employee, shall be
- 21 given the opportunity to accompany the Sec-
- 22 retary during a physical inspection of such
- 23 covered chemical facility for the purpose of
- 24 aiding in such inspection, if representatives
- 25 of the owner or operator of the covered chem-

- 1 ical facility will also be accompanying the
- 2 Secretary on such inspection.
- 3 "SEC. 2105. RECORDS.
- 4 "(a) REQUEST FOR RECORDS.—In carrying
- out this title, the Secretary may require sub-
- 6 mission of, or on presentation of credentials
- 7 may at reasonable times obtain access to and
- 8 copy, any records, including any records
- 9 maintained in electronic format, necessary
- 10 **for**—
- "(1) reviewing or analyzing a security
- vulnerability assessment or site security
- plan submitted under section 2103; or
- "(2) assessing the implementation of
- such a site security plan.
- 16 "(b) Proper Handling of Records.—In
- 17 accessing or copying any records under sub-
- 18 section (a), the Secretary shall ensure that
- 19 such records are handled and secured appro-
- 20 priately in accordance with section 2110.
- 21 "SEC. 2106. TIMELY SHARING OF THREAT INFORMATION.
- 22 "(a) RESPONSIBILITIES OF SECRETARY.—
- 23 Upon the receipt of information concerning a
- 24 threat that is relevant to a certain covered
- 25 chemical facility, the Secretary shall provide

- 1 such information in a timely manner, to the
- 2 maximum extent practicable under applicable
- 3 authority and in the interests of national se-
- 4 curity, to the owner, operator, or security offi-
- 5 cer of that covered chemical facility and to a
- 6 representative of each recognized or certified
- 7 bargaining agent at the facility, if any.
- 8 "(b) Responsibilities of Owner or Oper-
- 9 ATOR.—The Secretary shall require the owner
- 10 or operator of a covered chemical facility to
- 11 provide information concerning a threat in a
- 12 timely manner about any significant security
- 13 incident or threat to the covered chemical fa-
- 14 cility or any intentional or unauthorized pen-
- 15 etration of the physical security or cyber se-
- 16 curity of the covered chemical facility wheth-
- 17 er successful or unsuccessful.
- 18 "SEC. 2107. ENFORCEMENT.
- 19 "(a) REVIEW OF SITE SECURITY PLAN.—
- 20 "(1) DISAPPROVAL.—The Secretary
- 21 shall disapprove a security vulnerability
- 22 assessment or site security plan sub-
- 23 mitted under this title if the Secretary
- 24 determines, in his or her discretion,
- 25 **that**—

1	"(A) the security vulnerability as-
2	sessment or site security plan does
3	not comply with the standards, proto-
4	cols, or procedures under section
5	2103(a)(1)(A); or
6	"(B) in the case of a site security
7	plan—
8	"(i) the plan or the implemen-
9	tation of the plan is insufficient
10	to address vulnerabilities identi-
11	fied in a security vulnerability as-
12	sessment, site inspection, or un-
13	announced inspection of the cov-
14	ered chemical facility; or
15	"(ii) the plan fails to meet all
16	applicable chemical facility secu-
17	rity performance standards.
18	"(2) Provision of notification of dis-
19	APPROVAL.—If the Secretary disapproves
20	the security vulnerability assessment or
21	site security plan submitted by a covered
22	chemical facility under this title or the
23	implementation of a site security plan by
24	such a chemical facility, the Secretary

shall provide the owner or operator of

the covered chemical facility a written notification of the disapproval within 14 days of the date on which the Secretary disapproves such assessment or plan, that—

> "(A) includes a clear explanation of deficiencies in the assessment, plan, or implementation of the plan; and

> "(B) requires the owner or operator of the covered chemical facility to revise the assessment or plan to address any deficiencies and, by such date as the Secretary determines is appropriate, to submit to the Secretary the revised assessment or plan.

"(3) ORDER FOR COMPLIANCE.—Whenever the Secretary determines that the owner or operator of a covered chemical facility has violated or is in violation of any requirement of this title or has failed or is failing to address any deficiencies in the assessment, plan, or implementation of the plan by such date as the Secretary

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1	determines	to	be	appropriate,	the	Sec-
2	retary may-	_				

"(A) after providing notice to the owner or operator of the covered chemical facility and an opportunity for such owner or operator to appeal the Secretary's determination, issue an order assessing a civil penalty for any past or current violation, requiring compliance immediately or within a specified time period, or both; or

"(B) commence a civil action in the United States district court in the district in which the violation occurred for appropriate relief, including temporary or permanent injunction.

"(4) ORDER TO CEASE OPERATIONS.—If the Secretary determines that the owner or operator of a covered chemical facility continues to be in noncompliance after an order for compliance is issued under paragraph (3), the Secretary may issue an order to the owner or operator of a covered chemical facility to cease operations

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- at the facility until the owner or operator complies with such order issued under paragraph (3). Notwithstanding the preceding sentence, the Secretary may not issue an order to cease operations under this paragraph to the owner or operator of a wastewater facility.
- 8 **"(b) PENALTIES.—**
- 9 "(1) CIVIL PENALTIES.—A court may 10 award a civil penalty, pursuant to an 11 order issued by the Secretary under this 12 title, of not more than \$50,000 for each 13 day on which a violation occurs or a fail-14 ure to comply continues.
- 15 "(2) ADMINISTRATIVE PENALTIES.—The 16 Secretary may award an administrative 17 penalty, pursuant to an order issued 18 under this title, of not more than \$25,000 19 for each day on which a violation occurs 20 or a failure to comply continues.
- 21 "SEC. 2108. WHISTLEBLOWER PROTECTIONS.
- 22 "(a) ESTABLISHMENT.—The Secretary shall
- 23 establish and provide information to the pub-
- 24 lic regarding a process by which any person
- 25 may submit a report to the Secretary regard-

- 1 ing problems, deficiencies, or vulnerabilities
- 2 at a covered chemical facility associated with
- 3 the risk of a chemical facility terrorist inci-
- 4 dent.
- 5 "(b) CONFIDENTIALITY.—The Secretary
- 6 shall keep confidential the identity of a per-
- 7 son that submits a report under subsection (a)
- 8 and any such report shall be treated as pro-
- 9 tected information under section 2110 to the
- 10 extent that it does not consist of publicly
- 11 available information.
- 12 "(c) ACKNOWLEDGMENT OF RECEIPT.—If a
- 13 report submitted under subsection (a) identi-
- 14 fies the person submitting the report, the Sec-
- 15 retary shall respond promptly to such person
- 16 to acknowledge receipt of the report.
- 17 "(d) Steps to Address Problems.—The
- 18 Secretary shall review and consider the infor-
- 19 mation provided in any report submitted
- 20 under subsection (a) and shall, as necessary,
- 21 take appropriate steps under this title to ad-
- 22 dress any problem, deficiency, or vulner-
- 23 ability identified in the report.
- 24 "(e) RETALIATION PROHIBITED.—

1 "(1) Prohibition.—No owner or oper-2 ator of a covered chemical facility, profit 3 or not-for-profit corporation, association, or any contractor, subcontractor or agent 4 thereof, may discharge any employee or 5 otherwise discriminate against any em-6 7 ployee with respect to his compensation, terms, conditions, or other privileges of 8 employment because the employee (or 9 any person acting pursuant to a request 10 of the employee)— 11

- "(A) notified the Secretary, the owner or operator of a covered chemical facility, or the employee's employer of an alleged violation of this title, including communications related to carrying out the employee's job duties;
- "(B) refused to engage in any practice made unlawful by this title, if the employee has identified the alleged illegality to the employer;
- "(C) testified before or otherwise provided information relevant for Congress or for any Federal or State

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1	proceeding regarding any provision
2	(or proposed provision) of this title;
3	"(D) commenced, caused to be
4	commenced, or is about to commence
5	or cause to be commenced a pro-
6	ceeding under this title;
7	"(E) testified or is about to testify
8	in any such proceeding; or
9	"(F) assisted or participated or is
10	about to assist or participate in any
11	manner in such a proceeding or in
12	any other manner in such a pro-
13	ceeding or in any other action to
14	carry out the purposes of this title.
15	"(2) Enforcement action.—Any em-
16	ployee covered by this section who al-
17	leges discrimination by an employer in
18	violation of paragraph (1) may bring an
19	action governed by the rules and proce-
20	dures, legal burdens of proof, and rem-
21	edies applicable under subsections (d)
22	through (h) of section 20109 of title 49,
23	United States Code. A party may seek dis-
24	trict court review as set forth in sub-

section (d)(4) of such section not later

1	than 90 days after receiving a written
2	final determination by the Secretary of
3	Labor.
4	"(3) PROHIBITED PERSONNEL PRACTICES
5	AFFECTING THE DEPARTMENT.—
6	"(A) IN GENERAL.—Notwith-
7	standing any other provision of law,
8	any individual holding or applying
9	for a position within the Department
10	shall be covered by—
11	"(i) paragraphs (1), (8), and (9)
12	of section 2302(b) of title 5, United
13	States Code;
14	"(ii) any provision of law im-
15	plementing any of such para-
16	graphs by providing any right or
17	remedy available to an employee
18	or applicant for employment in
19	the civil service; and
20	"(iii) any rule or regulation
21	prescribed under any such para-
22	graph.
23	"(B) RULE OF CONSTRUCTION.—
24	Nothing in this paragraph shall be
25	construed to affect any rights, apart

	
1	from those referred to in subpara-
2	graph (A), to which an individual de-
3	scribed in that subparagraph might
4	otherwise be entitled to under law.
5	"SEC. 2109. FEDERAL PREEMPTION.
6	"This title does not preclude or deny any
7	right of any State or political subdivision
8	thereof to adopt or enforce any regulation, re-
9	quirement, or standard of performance with
10	respect to a covered chemical facility that is
11	more stringent than a regulation, require-
12	ment, or standard of performance issued
13	under this title, or otherwise impair any right
14	or jurisdiction of any State or political sub-
15	division thereof with respect to covered
16	chemical facilities within that State or polit-
17	ical subdivision thereof.
18	"SEC. 2110. PROTECTION OF INFORMATION.
19	"(a) Prohibition of Public Disclosure of
20	PROTECTED INFORMATION.—Protected informa-
21	tion, as described in subsection (g)—
22	"(1) shall be exempt from disclosure
23	under section 552 of title 5, United States

Code; and

"(2) shall not be made available pursuant to any State, local, or tribal law requiring disclosure of information or records.

"(b) Information Sharing.—

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- "(1) IN GENERAL.—The Secretary shall prescribe such regulations, and may issue such orders, as necessary to prohibit the unauthorized disclosure of protected information, as described in subsection (g).
- "(2) SHARING OF PROTECTED INFORMA-TION.—The regulations under paragraph (1) shall provide standards for and facilitate the appropriate sharing of protected information with and between Federal, State, local, and tribal authorities, emergency response providers, law enforcement officials, designated supervisory and nonsupervisory covered chemical facility personnel with security, operational, or fiduciary responsibility for the facility, and designated facility employee representatives, if any. Such standards shall include procedures for the sharing of all portions of a covered chemical fa-

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cility's vulnerability assessment and site security plan relating to the roles and responsibilities of covered individuals under section 2103(g)(1) with a representative of each certified or recognized bargaining agent representing such covered individuals, if any, or, if none, with at least one supervisory and at least one non-supervisory employee with roles or responsibilities under section 2103(g)(1).

"(3) PENALTIES.—Protected information, as described in subsection (g), shall not be shared except in accordance with the regulations under paragraph (1). Any person who purposefully publishes, divulges, discloses, or makes known protected information in any manner or to any extent not authorized by the standards provided by the regulations under paragraph (1), shall, upon conviction, be imprisoned for not more than one year or fined in accordance with the provisions of chapter 227 of title 18, United States Code. applicable to class Α misdemeanors, or both, and, in the case of

- 1 Federal employees or officeholders, shall
- 2 be removed from Federal office or em-
- 3 ployment.
- 4 "(c) Treatment of Information in Adju-
- 5 DICATIVE PROCEEDINGS.—In any judicial or ad-
- 6 ministrative proceeding, protected informa-
- 7 tion described in subsection (g) shall be treat-
- 8 ed in a manner consistent with the treatment
- 9 of sensitive security information under sec-
- 10 tion 525 of the Department of Homeland Secu-
- 11 rity Appropriations Act, 2007 (Public Law
- 12 **109–295; 120 Stat. 1381).**
- 13 "(d) OTHER OBLIGATIONS UNAFFECTED.—Ex-
- 14 cept as provided in section 2103(h), nothing in
- 15 this section affects any obligation of the
- 16 owner or operator of a chemical facility under
- 17 any other law to submit or make available in-
- 18 formation required by such other law to facil-
- 19 ity employees, employee organizations, or a
- 20 Federal, State, tribal, or local government.
- "(e) Submission of Information to Con-
- 22 GRESS.—Nothing in this title shall permit or
- 23 authorize the withholding of information
- 24 from Congress or any committee or sub-
- 25 **committee thereof.**

1	"(f) DISCLOSURE OF INDEPENDENTLY FUR-
2	NISHED INFORMATION.—Nothing in this title
3	shall affect any authority or obligation of a
4	Federal, State, local, or tribal government
5	agency to protect or disclose any record or in-
6	formation that the Federal, State, local, or
7	tribal government agency obtains from a
8	chemical facility under any other law.
9	"(g) PROTECTED INFORMATION.—
10	"(1) In general.—For purposes of this
11	title, protected information is the fol-
12	lowing:
13	"(A) Security vulnerability assess-
14	ments and site security plans, includ-
15	ing any assessment required under
16	section 2111.
17	"(B) Portions of the following doc-
18	uments, records, orders, notices, or
19	letters that the Secretary determines
20	would be detrimental to chemical fa-
21	cility security if disclosed and that
22	are developed by the Secretary or the
23	owner or operator of a covered chem-
24	ical facility for the purposes of this
25	title:

1	"(i) Documents directly re-
2	lated to the Secretary's review
3	and approval or disapproval of
4	vulnerability assessments and site
5	security plans under this title.
6	"(ii) Documents directly re-
7	lated to inspections and audits
8	under this title.
9	"(iii) Orders, notices, or let-
10	ters regarding the compliance of
11	a covered chemical facility with
12	the requirements of this title.
13	"(iv) Information required to
14	be provided to, or documents and
15	records created by, the Secretary
16	under section subsection (b) or (c)
17	of section 2102.
18	"(v) Documents directly re-
19	lated to security drills and train-
20	ing exercises, security threats and
21	breaches of security, and mainte-
22	nance, calibration, and testing of
23	security equipment.
24	"(C) Other information, docu-
25	ments, or records developed exclu-

1	sively for the purposes of this title
2	that the Secretary determines, if dis-
3	closed, would be detrimental to chem-
4	ical facility security.
5	"(2) Exclusions.—For purposes of this
6	section, protected information does not
7	include—
8	"(A) information that is otherwise
9	publicly available, including informa-
10	tion that is required to be made pub-
11	licly available under any law;
12	"(B) information that a chemical
13	facility has lawfully disclosed other
14	than in accordance with this title; or
15	"(C) information that, if disclosed,
16	would not be detrimental to the secu-
17	rity of a chemical facility, including
18	aggregate regulatory data that the
19	Secretary determines is appropriate
20	to describe facility compliance with
21	the requirements of this title and the
22	Secretary's implementation of such

requirements.

1	"SEC. 2111. METHODS TO REDUCE THE CONSEQUENCES OF
2	A TERRORIST ATTACK.
3	"(a) ASSESSMENT REQUIRED.—
4	"(1) Assessment.—The owner or oper-
5	ator of a covered chemical facility shall
6	include in the site security plan con-
7	ducted pursuant to section 2103, an as-
8	sessment of methods to reduce the con-
9	sequences of a terrorist attack on that
10	chemical facility, including—
11	"(A) a description of the methods
12	to reduce the consequences of a ter-
13	rorist attack implemented and con-
14	sidered for implementation by the
15	covered chemical facility;
16	"(B) the degree to which each
17	method to reduce the consequences
18	of a terrorist attack, if already imple-
19	mented, has reduced, or, if imple-
20	mented, could reduce, the potential
21	extent of death, injury, or serious ad-
22	verse effects to human health result-
23	ing from a release of a substance of
24	concern;
25	"(C) the technical feasibility,
26	costs, avoided costs (including liabil-

1	ities), personnel implications, savings,
2	and applicability of implementing
3	each method to reduce the con-
4	sequences of a terrorist attack; and
5	"(D) any other information that

- "(D) any other information that the owner or operator of the covered chemical facility considered in conducting the assessment.
- "(2) FEASIBLE.—For the purposes of this section, the term 'feasible' means feasible with the use of best technology, techniques, and other means that the Secretary finds, after examination for efficacy under field conditions and not solely under laboratory conditions, are available for use at the covered chemical facility.

"(b) IMPLEMENTATION.—

"(1) IMPLEMENTATION.—

"(A) IN GENERAL.—The owner or operator of a covered chemical facility that is assigned to tier 1 or tier 2 because of the potential extent and likelihood of death, injury, and serious adverse effects to human health,

1	the environment, critical infrastruc-
2	ture, public health, homeland secu-
3	rity, national security, and the na-
4	tional economy from a release of a
5	substance of concern at the covered
6	chemical facility, shall implement
7	methods to reduce the consequences
8	of a terrorist attack on the chemical
9	facility if the Director of the Office of
10	Chemical Facility Security deter-
11	mines, in his or her discretion, using
12	the assessment conducted pursuant
13	to subsection (a), that the implemen-
14	tation of such methods at the facil-
15	ity—
16	"(i) would significantly reduce
17	the risk of death, injury, or seri-
18	ous adverse effects to human
19	health resulting from a chemical
20	facility terrorist incident but—
21	"(I) would not increase
22	the interim storage of a sub-
23	stance of concern outside the
24	facility;

"(II) would not directly re-1 sult in the creation of a new 2 3 covered chemical facility assigned to tier 1 or tier 2 be-4 cause of the potential extent and likelihood of death, in-6 jury, and serious adverse ef-7 fects to human health, the en-8 9 vironment, critical infrastruc-10 ture, public health, homeland national 11 security, security, and the national 12 economy from a release of a substance 13 14 of concern at the covered chemical facility; and 15 "(III) would not result in 16 17 the reassignment of an exist-18 ing covered chemical facility 19 from tier 3 or tier 4 to tier 1 20 or tier 2 because of the potential extent and likelihood of 21 death, injury, and serious ad-22 verse effects to human health, 23 the environment, critical in-24

frastructure, public

health,

1	homeland security, national
2	security, and the national
3	economy from a release of a
4	substance of concern at the
5	covered chemical facility;
6	"(ii) can feasibly be incor-
7	porated into the operation of the
8	covered chemical facility; and
9	"(iii) would not significantly
10	and demonstrably impair the abil-
11	ity of the owner or operator of
12	the covered chemical facility to
13	continue the business of the facil-
14	ity at its location.
15	"(B) WRITTEN DETERMINATION.—A
16	determination by the Director of the
17	Office of Chemical Facility Security
18	pursuant to subparagraph (A) shall
19	be made in writing and include the
20	basis and reasons for such determina-
21	tion.
22	"(C) MARITIME FACILITIES.—With
23	respect to a covered chemical facility
24	for which a security plan is required
25	under section 70103(c) of title 46,

United States Code, a written determination pursuant to subparagraph

(A) shall be made only after consultation with the Captain of the Port for the area in which the covered chemical facility is located.

"(2) REVIEW OF INABILITY TO COMPLY.—

"(A) IN GENERAL.—An owner or operator of a covered chemical facility who is unable to comply with the Director's determination under paragraph (1) shall, within 120 days of receipt of the Director's determination, provide to the Secretary a written explanation that includes the reasons therefor. Such written explanation shall specify whether the owner or operator's inability to comply arises under clause (ii) or (iii) of paragraph (1)(A), or both.

"(B) REVIEW.—Not later than 120 days of receipt of an explanation submitted under subparagraph (A), the Secretary, after consulting with the owner or operator of the covered

chemical facility who submitted such 1 explanation, as well as experts in the 2 subjects of environmental health and 3 safety, security, chemistry, design 4 and engineering, process controls and implementation, maintenance, pro-6 duction 7 and operations, chemical 8 process safety, and occupational health, as appropriate, shall provide 9 to the owner or operator a written 10 determination, in his or her discre-11 tion, of whether implementation shall 12 be required pursuant to paragraph 13 (1). If the Secretary determines that 14 implementation is required, the Sec-15 retary shall issue an order that estab-16 17 lishes the basis for such determina-18 tion, including the findings of the relevant experts, the specific methods 19 20 selected for implementation, and a schedule for implementation of the 21 22 methods at the facility.

"(c) SECTORAL IMPACTS.—

"(1) GUIDANCE FOR FARM SUPPLIES MER CHANT WHOLESALERS.—The Secretary shall

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provide guidance and, as appropriate, tools, methodologies or computer software, to assist farm supplies merchant wholesalers in complying with the requirements of this section. The Secretary may award grants to farm supplies merchant wholesalers to assist with compliance with subsection (a), and in awarding such grants, shall give priority to farm supplies merchant wholesalers that have the greatest need for such grants.

"(2) ASSESSMENT OF IMPACTS.—Not later than 6 months after the date of enactment of this title, the Secretary shall transmit an assessment of the potential impacts of compliance with provisions of this section regarding the assessment and, as appropriate, implementation, of methods to reduce the consequences of a terrorist attack by manufacturers, retailers, aerial commercial applicators, and distributors of pesticide and fertilizer to the Committee on Energy and Commerce of the House of Representatives, the Com-

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mittee on Homeland Security of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate. Such assessment shall be conducted by the Secretary in consultation with other appropriate Federal agencies and shall include the following:

"(A) Data on the scope of facilities covered by this title, including the number and type of manufacturers, retailers, aerial commercial applicators and distributors of pesticide and fertilizer required to assess methods to reduce the consequences of a terrorist attack under subsection (a) and the number and type of manufacturers, retailers, aerial commercial applicators and distributors of pesticide and fertilizer assigned to tier 1 or tier 2 by the Secretary because of the potential extent and likelihood of death, injury, and serious adverse effects to human health, the environment, critical infrastructure, public

health, homeland security, national security, and the national economy from the release of a substance of concern at the facility.

"(B) A survey of known methods, processes or practices, other than elimination of or cessation of manufacture of the pesticide or fertilizer, that manufacturers, retailers, aerial commercial applicators, and distributors of pesticide and fertilizer could use to reduce the consequences of a terrorist attack, including an assessment of the costs and technical feasibility of each such method, process, or practice.

"(C) An analysis of how the assessment of methods to reduce the consequences of a terrorist attack under subsection (a) by manufacturers, retailers, aerial commercial applicators, and distributors of pesticide and fertilizer, and, as appropriate, the implementation of methods to reduce the consequences of a

- terrorist attack by such manufacturers, retailers, aerial commercial applicators, and distributors of pesticide and fertilizer subject to subsection (b), are likely to impact
 other sectors engaged in commerce.
 - "(D) Recommendations for how to mitigate any adverse impacts identified pursuant to subparagraph (C).
- "(3) FARM SUPPLIES MERCHANT WHOLE-10 SALER.—In this subsection, the term 'farm 11 supplies merchant wholesaler' means a 12 covered chemical facility that is pri-13 marily engaged in the merchant whole-14 sale distribution of farm supplies, such as 15 animal feeds. fertilizers. agricultural 16 17 chemicals, pesticides, plant seeds, and 18 plant bulbs.
- 19 **"(d) Provision of Information on Alter-**20 **NATIVE APPROACHES.—**
- "(1) In GENERAL.—The Secretary shall
 make available information on the use
 and availability of methods to reduce the
 consequences of a chemical facility terrorist incident.

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1	"(2) Information to be included.—
2	The information under paragraph (1)
3	may include information about—
4	"(A) general and specific types of
5	such methods;
6	"(B) combinations of chemical
7	sources, substances of concern, and
8	hazardous processes or conditions for
9	which such methods could be appro-
10	priate;
11	"(C) the availability of specific
12	methods to reduce the consequences
13	of a terrorist attack;
14	"(D) the costs and cost savings re-
15	sulting from the use of such methods;
16	"(E) emerging technologies that
17	could be transferred from research
18	models or prototypes to practical ap-
19	plications;
20	"(F) the availability of technical
21	assistance and best practices; and
22	"(G) such other matters that the
23	Secretary determines are appro-
24	priate.

1	"(3) PUBLIC AVAILABILITY.—Informa-
2	tion made available under this subsection
3	shall not identify any specific chemical
4	facility, violate the protection of informa-
5	tion provisions under section 2110, or dis-
6	close any proprietary information.
7	"(e) Funding for Methods To Reduce the
8	CONSEQUENCES OF A TERRORIST ATTACK.—The
9	Secretary may make funds available to help
10	defray the cost of implementing methods to
11	reduce the consequences of a terrorist attack
12	to covered chemical facilities that are re-
13	quired by the Secretary to implement such
14	methods.
15	"SEC. 2112. APPLICABILITY.
16	"This title shall not apply to—
17	"(1) any chemical facility that is
18	owned and operated by the Secretary of
19	Defense;
20	"(2) the transportation in commerce,
21	including incidental storage, of any sub-
22	stance of concern regulated as a haz-
23	ardous material under chapter 51 of title
24	49. United States Code:

1	"(3) all or a specified portion of any
2	chemical facility that—
3	"(A) is subject to regulation by
4	the Nuclear Regulatory Commission
5	(hereinafter in this paragraph re-
6	ferred to as the 'Commission') or a
7	State that has entered into an agree-
8	ment with the Commission under sec-
9	tion 274 b. of the Atomic Energy Act
10	of 1954 (42 U.S.C. 2021 b.);
11	"(B) has had security controls im-
12	posed by the Commission or State,
13	whichever has the regulatory author-
14	ity, on the entire facility or the speci-
15	fied portion of the facility; and
16	"(C) has been designated by the
17	Commission, after consultation with
18	the State, if any, that regulates the fa-
19	cility, and the Secretary, as excluded
20	from the application of this title; or
21	"(4) any public water system subject
22	to the Safe Drinking Water Act (42 U.S.C.
23	300f et seq.).

- 1 "SEC. 2113. SAVINGS CLAUSE.
- 2 "(a) IN GENERAL.—Nothing in this title
- 3 shall affect or modify in any way any obliga-
- 4 tion or liability of any person under any other
- 5 Federal law, including section 112 of the
- 6 Clean Air Act (42 U.S.C. 7412), the Federal
- 7 Water Pollution Control Act (33 U.S.C. 1251 et
- 8 seq.), the Resource Conservation and Recov-
- 9 ery Act of 1976 (42 U.S.C. 6901 et seq.), the Na-
- 10 tional Environmental Policy Act of 1969 (42
- 11 U.S.C. 4321 et seq.), the Occupational Safety
- 12 and Health Act (29 U.S.C. 651 et seq.), the Na-
- 13 tional Labor Relations Act (29 U.S.C. 151 et
- 14 seq.), the Emergency Planning and Commu-
- 15 nity Right to Know Act of 1996 (42 U.S.C.
- 16 11001 et seq.), the Safe Drinking Water Act (42
- 17 U.S.C. 300f et seq.), the Maritime Transpor-
- 18 tation Security Act of 2002 (Public Law 107-
- 19 295), the Comprehensive Environmental Re-
- 20 sponse, Compensation, and Liability Act of
- 21 1980 (42 U.S.C. 9601 et seq.), the Toxic Sub-
- 22 stances Control Act (15 U.S.C. 2601 et seq.),
- 23 and the Fair Credit Reporting Act (15 U.S.C.
- 24 **1681 et seq.).**
- 25 "(b) OTHER REQUIREMENTS.—Nothing in
- 26 this title shall preclude or deny the right of

- 1 any State or political subdivision thereof to
- 2 adopt or enforce any regulation, requirement,
- 3 or standard of performance relating to envi-
- 4 ronmental protection, health, or safety.
- 5 "(c) Access.—Nothing in this title shall
- 6 abridge or deny access to a chemical facility
- 7 site to any person where required or per-
- 8 mitted under any other law or regulation.
- 9 "SEC. 2114. OFFICE OF CHEMICAL FACILITY SECURITY.
- 10 "(a) In General.—There is established in
- 11 the Department an Office of Chemical Facility
- 12 Security, headed by a Director, who shall be
- 13 a member of the Senior Executive Service in
- 14 accordance with subchapter VI of chapter 53
- 15 of title 5, United States Code, under section
- 16 5382 of that title, and who shall be responsible
- 17 for carrying out the responsibilities of the
- 18 Secretary under this title.
- 19 "(b) Professional Qualifications.—The
- 20 individual selected by the Secretary as the Di-
- 21 rector of the Office of Chemical Facility Secu-
- 22 rity shall have professional qualifications and
- 23 experience necessary for effectively directing
- 24 the Office of Chemical Facility Security and
- 25 carrying out the requirements of this title, in-

- 1 cluding a demonstrated knowledge of phys-
- 2 ical infrastructure protection, cybersecurity,
- 3 chemical facility security, hazard analysis,
- 4 chemical process engineering, chemical proc-
- 5 ess safety reviews, or other such qualifica-
- 6 tions that the Secretary determines to be nec-
- 7 essary.
- 8 "(c) SELECTION PROCESS.—The Secretary
- 9 shall make a reasonable effort to select an in-
- 10 dividual to serve as the Director from among
- 11 a group of candidates that is diverse with re-
- 12 spect to race, ethnicity, age, gender, and dis-
- 13 ability characteristics and submit to the Com-
- 14 mittee on Homeland Security and the Com-
- 15 mittee on Energy and Commerce of the House
- 16 of Representatives and the Committee on
- 17 Homeland Security and Governmental Affairs
- 18 of the Senate information on the selection
- 19 process, including details on efforts to assure
- 20 diversity among the candidates considered
- 21 for this position.

1	"SEC. 2115. SECURITY BACKGROUND CHECKS OF COVERED
2	INDIVIDUALS AT CERTAIN CHEMICAL FACILI
3	TIES.
4	"(a) REGULATIONS ISSUED BY THE SEC-
5	RETARY.—
6	"(1) In general.—
7	"(A) REQUIREMENT.—The Secretary
8	shall issue regulations to require cov-
9	ered chemical facilities to establish
10	personnel surety for individuals de-
11	scribed in subparagraph (B) by con-
12	ducting appropriate security back
13	ground checks and ensuring appro-
14	priate credentials for unescorted visi-
15	tors and chemical facility personnel
16	including permanent and part-time
17	personnel, temporary personnel, and
18	contract personnel, including—
19	"(i) measures designed to
20	verify and validate identity;
21	"(ii) measures designed to
22	check criminal history;
23	"(iii) measures designed to
24	verify and validate legal author-
25	ization to work; and

1	"(iv) measures designed to
2	identify people with terrorist ties.
3	"(B) INDIVIDUALS DESCRIBED.—For
4	purposes of subparagraph (A), an in-
5	dividual described in this subpara-
6	graph is—
7	"(i) a covered individual who
8	has unescorted access to re-
9	stricted areas or critical assets or
10	who is provided with a copy of a
11	security vulnerability assessment
12	or site security plan;
13	"(ii) a person associated with
14	a covered chemical facility, in-
15	cluding any designated employee
16	representative, who is provided
17	with a copy of a security vulner-
18	ability assessment or site security
19	plan; or
20	"(iii) a person who is deter-
21	mined by the Secretary to require
22	a security background check
23	based on chemical facility secu-
24	rity performance standards

1	"(2) REGULATIONS.—The regulations
2	required by paragraph (1) shall set
3	forth—
4	"(A) the scope of the security
5	background checks, including the
6	types of disqualifying offenses and
7	the time period covered for each per-
8	son subject to a security background
9	check under paragraph (1);
10	"(B) the processes to conduct the
11	security background checks;
12	"(C) the necessary biographical
13	information and other data required
14	in order to conduct the security back-
15	ground checks;
16	"(D) a redress process for an ad-
17	versely-affected person consistent
18	with subsections (b) and (c); and
19	"(E) a prohibition on an owner or
20	operator of a covered chemical facil-
21	ity misrepresenting to an employee or
22	other relevant person, including an
23	arbiter involved in a labor arbitra-
24	tion, the scope, application, or mean-
25	ing of any rules, regulations, direc-

tives, or guidance issued by the Secretary related to security background check requirements for covered individuals when conducting a security background check.

- "(b) MISREPRESENTATION OF ADVERSE EMPLOYMENT DECISIONS.—The regulations required by subsection (a)(1) shall set forth that
 it shall be a misrepresentation under subsection (a)(2)(E) to attribute an adverse employment decision, including removal or suspension of the employee, to such regulations
 unless the owner or operator finds, after opportunity for appropriate redress under the
 processes provided under subsection (c)(1)
 and (c)(2), that the person subject to such adverse employment decision—
 - "(1) has been convicted of, has been found not guilty of by reason of insanity, or is under want, warrant, or indictment for a permanent disqualifying criminal offense listed in part 1572 of title 49, Code of Federal Regulations;
- 24 "(2) was convicted of or found not 25 guilty by reason of insanity of an interim

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- disqualifying criminal offense listed in 1 2 part 1572 of title 49, Code of Federal Regulations, within 7 years of the date on 3 which the covered chemical facility per-4 forms the security background check;
- "(3) was incarcerated for an interim 6 7 disqualifying criminal offense listed in part 1572 of title 49, Code of Federal Reg-8 ulations, and released from incarceration 9 10 within 5 years of the date that the chemical facility performs the security back-11 12 ground check;
- "(4) is determined by the Secretary to 13 be the consolidated terrorist 14 on 15 watchlist; or
- "(5) is determined, as a result of the 16 17 security background check, not to be le-18 gally authorized to work in the United 19 States.
- 20 "(c) REDRESS PROCESS.—Upon the issuance of regulations under subsection (a), the Sec-22 retary shall—
- "(1) require the owner or operator to 23 24 provide an adequate and prompt redress process for a person subject to a security 25

background check under subsection

(a)(1) who is subjected to an adverse employment decision, including removal or suspension of the employee, due to such regulations that is consistent with the appeals process established for employees subject to consumer reports under the Fair Credit Reporting Act (15 U.S.C. 1681 et seq.), as in force on the date of enactment of this title;

"(2) provide an adequate and prompt redress process for a person subject to a security background check under subsection (a)(1) who is subjected to an adverse employment decision, including removal or suspension of the employee, due to a determination by the Secretary under subsection (b)(4), that is consistent with the appeals process established under section 70105(c) of title 46, United States Code, including all rights to hearings before an administrative law judge, scope of review, and a review of an unclassified summary of classified evidence equivalent to the summary provided in

part 1515 of title 49, Code of Federal Reg ulations;

"(3) provide an adequate and prompt redress process for a person subject to a security background check under subsection (a)(1) who is subjected to an adverse employment decision, including removal or suspension of the employee, due to a violation of subsection (a)(2)(E), which shall not preclude the exercise of any other rights available under collective bargaining agreements or applicable laws:

"(4) establish a reconsideration process described in subsection (d) for a person subject to an adverse employment decision that was attributed by an owner or operator to the regulations required by subsection (a)(1):

"(5) have the authority to order an appropriate remedy, including reinstatement of the person subject to a security background check under subsection (a)(1), if the Secretary determines that the adverse employment decision was

1	made in violation of the regulations re-
2	quired under subsection (a)(1) or as a re-
3	sult of an erroneous determination by the
4	Secretary under subsection (b)(4);
5	"(6) ensure that the redress processes
6	required under paragraphs (1), (2), or (3)
7	afford to the person a full disclosure of
8	any public-record event covered by sub-
9	section (b) that provides the basis for an
10	adverse employment decision; and
11	"(7) ensure that the person subject to
12	a security background check under sub-
13	section (a)(1) receives the person's full
14	wages and benefits until all redress proc-
15	esses under this subsection are ex-
16	hausted.
17	"(d) RECONSIDERATION PROCESS.—
18	"(1) In GENERAL.—The reconsideration
19	process required under subsection (c)(4)
20	shall—
21	"(A) require the Secretary to de-
22	termine, within 30 days after receiv-
23	ing a petition submitted by a person
24	subject to an adverse employment de-

cision that was attributed by an

1	owner or operator to the regulations
2	required by subsection (a)(1), wheth-
3	er such person poses a security risk
4	to the covered chemical facility; and
5	"(B) include procedures con-
6	sistent with section 70105(c) of title
7	46, United States Code, including all
8	rights to hearings before an adminis-
9	trative law judge, scope of review,
10	and a review of an unclassified sum-
11	mary of classified evidence equiva-
12	lent to the summary provided in part
13	1515 of title 49, Code of Federal Regu-
14	lations.
15	"(2) DETERMINATION BY THE SEC-
16	RETARY.—In making a determination de-
17	scribed under paragraph (1)(A), the Sec-
18	retary shall—
19	"(A) give consideration to the cir-
20	cumstance of any disqualifying act or
21	offense, restitution made by the per-
22	son, Federal and State mitigation
23	remedies, and other factors from

which it may be concluded that the

1	person does not pose a security risk
2	to the covered chemical facility; and

"(B) provide his or her determination as to whether such person poses
a security risk to the covered chemical facility to the petitioner and to
the owner or operator of the covered
chemical facility.

"(3) OWNER OR OPERATOR RECONSIDER-ATION.—If the Secretary determines pursuant to paragraph (1)(A) that the person does not pose a security risk to the covered chemical facility, it shall thereafter constitute a prohibited misrepresentation for the owner or operator of the covered chemical facility to continue to attribute the adverse employment decision to the regulations under subsection (a)(1).

- "(e) RESTRICTIONS ON USE AND MAINTENANCE OF INFORMATION.—Information obtained under this section by the Secretary or
 the owner or operator of a covered chemical
 facility shall be handled as follows:
- 24 "(1) Such information may not be 25 made available to the public.

- "(2) Such information may not be accessed by employees of the facility except for such employees who are directly involved with collecting the information or conducting or evaluating security background checks.
 - "(3) Such information shall be maintained confidentially by the facility and the Secretary and may be used only for making determinations under this section.
 - "(4) The Secretary may share such information with other Federal, State, local, and tribal law enforcement agencies.
 - "(f) SAVINGS CLAUSE.—

"(1) RIGHTS AND RESPONSIBILITIES.—

Nothing in this section shall be construed to abridge any right or responsibility of a person subject to a security background check under subsection (a)(1) or an owner or operator of a covered chemical facility under any other Federal, State, local, or tribal law or collective bargaining agreement.

	100
1	"(2) Existing rights.—Nothing in this
2	section shall be construed as creating
3	any new right or modifying any existing
4	right of an individual to appeal a deter-
5	mination by the Secretary as a result of a
6	check against a terrorist watch list.
7	"(g) PREEMPTION.—Nothing in this section
8	shall be construed to preempt, alter, or affect
9	a Federal, State, local, or tribal law that re-

- 10 quires criminal history background checks, 11 checks on the authorization of an individual
- 12 to work in the United States, or other back-
- 13 ground checks of persons subject to security
- 14 background checks under subsection (a)(1).
- 15 "(h) DEFINITION OF SECURITY BACKGROUND
- 16 CHECK.—The term 'security background
- 17 check' means a review at no cost to any per-
- 18 son subject to a security background check
- 19 under subsection (a)(1) of the following for
- 20 the purpose of identifying individuals who
- 21 may pose a threat to chemical facility secu-
- 22 rity, to national security, or of terrorism:
- 23 "(1) Relevant databases to verify and

1	"(2)	Relevant	criminal	history	data-
2	bases.				

- "(3) In the case of an alien (as defined in section 101 of the Immigration and Nationality Act (8 U.S.C. 1101(a)(3))), the relevant databases to determine the status of the alien under the immigration laws of the United States.
- 9 **"(4) The consolidated terrorist** 10 **watchlist.**
- "(5) Other relevant information or databases, as determined by the Secretary.
- 14 "(i) DEPARTMENT-CONDUCTED SECURITY
 15 BACKGROUND CHECK.—The regulations under
 16 subsection (a)(1) shall set forth a process by
 17 which the Secretary, on an ongoing basis,
 18 shall determine whether alternate security
 19 background checks conducted by the Depart20 ment are sufficient to meet the requirements
 21 of this section such that no additional secu22 rity background check under this section is
 23 required for an individual for whom such a
 24 qualifying alternate security background
 25 check was conducted. The Secretary may re-

- 1 quire a facility to which the individual will
- 2 have unescorted access to sensitive or re-
- 3 stricted areas to submit identifying informa-
- 4 tion about the individual and the alternate se-
- 5 curity background check conducted for that
- 6 individual to the Secretary in order to enable
- 7 the Secretary to verify the validity of the al-
- 8 ternate security background check. Such reg-
- 9 ulations shall provide that no security back-
- 10 ground check under this section is required
- 11 for an individual holding a transportation se-
- 12 curity card issued under section 70105 of title
- 13 **46, United States Code.**
- 14 "SEC. 2116. CITIZEN ENFORCEMENT.
- 15 "(a) IN GENERAL.—Except as provided in
- 16 subsection (c), any person may commence a
- 17 civil action on such person's own behalf—
- 18 "(1) against any governmental entity
- 19 (including the United States, any other
- 20 governmental instrumentality or agency,
- and any federally owned-contractor oper-
- 22 ated facility, to the extent permitted by
- 23 the eleventh amendment to the Constitu-
- 24 tion) alleged to be in violation of any

- order that has become effective pursuant to this title; or
- "(2) against the Secretary, for an alleged failure to perform any act or duty under this title that is not discretionary for the Secretary.

"(b) COURT OF JURISDICTION.—

- "(1) IN GENERAL.—Any action under subsection (a)(1) shall be brought in the district court for the district in which the alleged violation occurred. Any action brought under subsection (a)(2) may be brought in the district court for the district in which the alleged violation occurred or in the United States District Court of the District of Columbia.
- "(2) Relief.—The district court shall have jurisdiction, without regard to the amount in controversy or the citizenship of the parties to enforce the order referred to in subsection (a)(1), to order such governmental entity to take such action as may be necessary, or both, or, in an action commenced under subsection (a)(2), to order the Secretary to perform

- the non-discretionary act or duty, and to
- order any civil penalties, as appropriate,
- 3 under section 2107.
- 4 "(c) ACTIONS PROHIBITED.—No action may
- 5 be commenced under subsection (a) prior to
- 6 60 days after the date on which the person
- 7 commencing the action has given notice of the
- 8 alleged violation to—
- 9 "(1) the Secretary; and
- 10 "(2) in the case of an action under
- subsection (a)(1), any governmental enti-
- ty alleged to be in violation of an order.
- 13 "(d) NOTICE.—Notice under this section
- 14 shall be given in such manner as the Sec-
- 15 retary shall prescribe by regulation.
- 16 "(e) INTERVENTION.—In any action under
- 17 this section, the Secretary, if not a party, may
- 18 intervene as a matter of right.
- 19 "(f) Costs.—The court, in issuing any final
- 20 order in any action brought pursuant to this
- 21 section, may award costs of litigation (includ-
- 22 ing reasonable attorney and expert witness
- 23 fees) to the prevailing or substantially pre-
- 24 vailing party, whenever the court determines
- 25 such an award is appropriate. The court may,

- 1 if a temporary restraining order or prelimi-
- 2 nary injunction is sought, require the filing of
- 3 a bond or equivalent security in accordance
- 4 with the Federal Rules of Civil Procedure.
- 5 "(g) OTHER RIGHTS PRESERVED.—Nothing
- 6 in this section shall restrict any right which
- 7 any person (or class of persons) may have
- 8 under any statute or common law.
- 9 "SEC. 2117. CITIZEN PETITIONS.
- 10 "(a) IN GENERAL.—The Secretary shall
- 11 issue regulations to establish a petition proc-
- 12 ess for petitions described in subsection (b),
- 13 including—
- 14 "(1) the format for petitions;
- 15 "(2) the procedures for investigation
- of claims;
- 17 "(3) the procedures for response to
- 18 petitions, including timelines; and
- 19 **"(4) the procedures for de novo re-**
- view of responses to petitions by the Of-
- 21 fice of the Inspector General for the De-
- 22 partment of Homeland Security.
- 23 "(b) Petitions.—The regulations issued
- 24 pursuant to subsection (a) shall allow any per-
- 25 son to file a petition with the Secretary—

1	"(1) identifying any person (including
2	the United States and any other govern-
3	mental instrumentality or agency, to the
4	extent permitted by the eleventh amend-
5	ment to the Constitution) alleged to be in
6	violation of any standard, regulation,
7	condition, requirement, prohibition, plan,
8	or order that has become effective under
9	this title; and
10	"(2) describing the alleged violation

- "(2) describing the alleged violation of any standard, regulation, condition, requirement, prohibition, plan, or order that has become effective under this title by that person.
- 15 "(c) REQUIREMENTS.—Upon issuance of 16 regulations under subsection (a), the Sec-17 retary shall—
- "(1) accept all petitions described under subsection (b) that meet the requirements of the regulations promulgated under subsection (a);
- "(2) investigate all allegations contained in accepted petitions;

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1	"(3) determine whether enforcement
2	action will be taken concerning the al-
3	leged violation or violations;
4	"(4) respond to all accepted petitions
5	promptly and in writing;
6	"(5) include in all responses to peti-
7	tions a brief and concise statement, to
8	the extent permitted under section 2110,
9	of the allegations, the steps taken to in-
10	vestigate, the determination made, and
11	the reasons for such determination;
12	"(6) maintain an internal record in-
13	cluding all protected information related
14	to the determination; and
15	"(7) provide an opportunity for re-
16	view by the Department of Homeland Se-
17	curity Inspector General on the full
18	record, including protected information,
19	for all determinations made under such
20	regulations.
21	"(d) FINAL AGENCY ACTION.—
22	"(1) ONGOING ENFORCEMENT PRO-
23	CEEDINGS.—Any determination by the Sec-
24	retary to pursue enforcement action in

response to a petition under this section

- shall not constitute final agency action
- 2 because of ongoing enforcement pro-
- 3 **ceedings.**
- 4 "(2) DETERMINATION NOT TO PURSUE EN-
- 5 FORCEMENT.—Any determination by the
- 6 Secretary not to pursue enforcement ac-
- 7 tion in response to a petition under this
- 8 section shall constitute final agency ac-
- 9 tion.
- 10 "SEC. 2118. ANNUAL REPORT TO CONGRESS.
- 11 "(a) ANNUAL REPORT.—Not later than one
- 12 year after the date of the enactment of this
- 13 title, annually thereafter for the next four
- 14 years, and biennially thereafter, the Secretary
- 15 shall submit to the Committee on Homeland
- 16 Security and the Committee on Energy and
- 17 Commerce of the House of Representatives
- 18 and the Committee on Homeland Security and
- 19 Governmental Affairs and the Committee on
- 20 Environment and Public Works of the Senate
- 21 a report on progress in achieving compliance
- 22 with this title. Each such report shall include
- 23 the following:
- 24 "(1) A qualitative discussion of how
- 25 covered chemical facilities, differentiated

1	by tier, have reduced the risks of chem-
2	ical facility terrorist incidents at such fa-
3	cilities, including—
4	"(A) a generalized summary of
5	measures implemented by covered
6	chemical facilities in order to meet
7	each risk-based chemical facility per-
8	formance standard established by
9	this title, and those that the facilities
10	already had in place—
11	"(i) in the case of the first re-
12	port under this section, before the
13	issuance of the final rule imple-
14	menting the regulations known as
15	the 'Chemical Facility Anti-Ter-
16	rorism Standards', issued on April
17	9, 2007; and
18	"(ii) in the case of each subse-
19	quent report, since the submittal
20	of the most recent report sub-
21	mitted under this section; and
22	"(B) any other generalized sum-
23	mary the Secretary deems appro-
24	priate to describe the measures cov-
25	ered chemical facilities are imple-

1	menting to comply with the require-
2	ments of this title.
3	"(2) A quantitative summary of how
4	the covered chemical facilities, differen-
5	tiated by tier, are complying with the re-
6	quirements of this title during the period
7	covered by the report and how the Sec-
8	retary is implementing and enforcing
9	such requirements during such period,
10	including—
11	"(A) the number of chemical fa-
12	cilities that provided the Secretary
13	with information about possessing
14	substances of concern, as described
15	in section 2102(b)(2);
16	"(B) the number of covered chem-
17	ical facilities assigned to each tier;
18	"(C) the number of security vul-
19	nerability assessments and site secu-
20	rity plans submitted by covered
21	chemical facilities;
22	"(D) the number of security vul-
23	nerability assessments and site secu-
24	rity plans approved and disapproved
25	by the Secretary;

1	"(E) the number of covered chem-
2	ical facilities without approved secu-
3	rity vulnerability assessments or site
4	security plans;
5	"(F) the number of chemical fa-
6	cilities that have been assigned to a
7	different tier or are no longer regu-
8	lated by the Secretary due to imple-
9	mentation of a method to reduce the
10	consequences of a terrorist attack
11	and a description of such imple-
12	mented methods;
13	"(G) the number of orders for
14	compliance issued by the Secretary;
15	"(H) the administrative penalties
16	assessed by the Secretary for non-
17	compliance with the requirements of
18	this title;
19	"(I) the civil penalties assessed by
20	the court for non-compliance with the
21	requirements of this title;
22	"(J) the number of terrorist
23	watchlist checks conducted by the
24	Secretary in order to comply with the
25	requirements of this title, the number

of appeals conducted by the Sec-1 retary pursuant to the processes de-2 scribed under paragraphs (2), (3) and 3 (4) of section 2115(c), aggregate infor-4 mation regarding the time taken for such appeals, aggregate information 6 7 regarding the manner in which such appeals were resolved, and, based on 8 information provided to the Sec-9 retary annually by each owner or op-10 erator of a covered chemical facility, 11 the number of persons subjected to 12 adverse employment decisions that 13 were attributed by the owner or oper-14 ator to the regulations required by 15 section 2115; and 16

> "(K) any other regulatory data the Secretary deems appropriate to describe facility compliance with the requirements of this title and the Secretary's implementation of such requirements.

23 "(b) PUBLIC AVAILABILITY.—A report sub-24 mitted under this section shall be made pub-25 licly available.

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1	"SEC. 2119.	AUTHORIZATION	OF APPROPRIATIONS.
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- 2 "There is authorized to be appropriated to
- 3 the Secretary of Homeland Security to carry
- 4 out this title—
- 5 **"(1) \$325,000,000 for fiscal year 2011,**
- of which \$100,000,000 shall be made avail-
- able to provide funding for methods to
- 8 reduce the consequences of a terrorist at-
- 9 tack, of which up to \$3,000,000 shall be
- 10 made available for grants authorized
- 11 under section 2111(c)(1);
- "(2) \$300,000,000 for fiscal year 2012,
- of which \$75,000,000 shall be made avail-
- able to provide funding for methods to
- reduce the consequences of a terrorist at-
- tack, of which up to \$3,000,000 shall be
- made available for grants authorized
- under section 2111(c)(1); and
- **"(3) \$275,000,000 for fiscal year 2013,**
- 20 **of which \$50,000,000 shall be made avail-**
- able to provide funding for methods to
- reduce the consequences of a terrorist at-
- tack, of which up to \$3,000,000 shall be
- 24 made available for grants authorized
- 25 **under section 2111(c)(1).".**

1	(b) CLERICAL AMENDMENT.—The table of
2	contents in section 1(b) of such Act is amend-
3	ed by adding at the end the following:
	"TITLE XXI—REGULATION OF SECURITY PRACTICES AT CHEMICAL FACILITIES
	 "Sec. 2101. Definitions. "Sec. 2102. Risk-based designation and ranking of chemical facilities. "Sec. 2103. Security vulnerability assessments and site security
	plans. "Sec. 2104. Site inspections. "Sec. 2105. Records.
	"Sec. 2106. Timely sharing of threat information. "Sec. 2107. Enforcement. "Sec. 2108. Whistleblower protections.
	"Sec. 2109. Federal preemption. "Sec. 2110. Protection of information. "Sec. 2111. Methods to reduce the consequences of a terrorist attack.
	"Sec. 2112. Applicability. "Sec. 2113. Savings clause. "Sec. 2114. Office of Chemical Facility Security. "Sec. 2115. Security background checks of covered individuals
	at certain chemical facilities. "Sec. 2116. Citizen enforcement. "Sec. 2117. Citizen petitions. "Sec. 2118. Annual report to Congress. "Sec. 2119. Authorization of appropriations.".
4	(c) CONFORMING REPEAL.—
5	(1) REPEAL.—The Department of
6	Homeland Security Appropriations Act,
7	2007 (Public Law 109-295) is amended by
8	striking section 550.
9	(2) EFFECTIVE DATE.—The amendment
10	made by paragraph (1) shall take effect
11	on the date of the enactment of this Act.
12	(d) TREATMENT OF CFATS REGULATIONS.—

- OF CONGRESS.—It is the (1) SENSE sense of Congress that the Secretary of Homeland Security was granted statutory authority under section 550 of the De-partment of Homeland Security Appropriations Act (Public Law 109-295) to reg-ulate security practices at chemical facili-ties until October 1, 2009. Pursuant to that section the Secretary prescribed reg-ulations known as the Chemical Facility Anti-Terrorism Standards, or "CFATS".
 - (2) USE OF CURRENT REGULATIONS.—In carrying out the requirements of title XXI of the Homeland Security Act of 2002, as added by subsection (a), the Secretary may, to the extent that the Secretary determines is appropriate, use any of the regulations known as CFATS regulations, as in effect immediately before the date of the enactment of this Act, that the Secretary determines carry out such requirements.
 - (3) AMENDMENT OF CFATS.—The Secretary shall amend the regulations known as the Chemical Facility Anti-Ter-

- 1 rorism Standards to ensure that such reg-2 ulations fulfill the requirements of this Act and the amendments made by this 3 Act, to the extent that the requirements 4 5 of this Act and the amendments made by this Act differ from the requirements of 6 7 such regulations, as in effect on the date of the enactment of this Act. 8
 - (4) Use of tools developed CFATS.—In carrying out this Act and the amendments made by this Act, to the extent determined appropriate by the Secretary, the Secretary may use such rules or tools developed for purposes of the regulations known as the Chemical Facility Anti-Terrorism Standards, including the list of substances of concern, usually referred to as "Appendix A" and the chemical security assessment tool (which includes facility registration, a top-screen questionnaire, a security vulnerability assessment tool, a site security plan template, and a chemical vulnerability information repository).

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1	(e) FACILITIES COVERED BY CFATS.—The
2	owner or operator of a covered chemical facil
3	ity, who, before the effective date of the final
4	regulations issued under title XXI of the
5	Homeland Security Act of 2002, as added by
6	subsection (a), submits a security vulner
7	ability assessment or site security plan under
8	the regulations known as CFATS regulations
9	as in effect immediately before the enactment
10	of this Act, shall be required to update or
11	amend the facility's security vulnerability as
12	sessment and site security plan to reflect any
13	additional requirements of this Act or the
14	amendments made by this Act, according to a

16 **(f) Consultation With Other Persons.**—

timeline established by the Secretary.

- 17 In developing and carrying out the regula-
- 18 tions under title XXI of the Homeland Secu-
- 19 rity Act of 2002, as added by subsection (a),
- 20 the Secretary shall consult with the Adminis-
- 21 trator of the Environmental Protection Agen-
- 22 cy, and other persons, as appropriate, regard-
- 23 **ing**—
- 24 (1) the designation of substances of
- concern;

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1	(2) methods to reduce the con-
2	sequences of a terrorist attack;
3	(3) security at co-owned and co-oper-
4	ated drinking water and wastewater fa-
5	cilities;
6	(4) the treatment of protected infor-
7	mation; and
8	(5) such other matters as the Sec-
9	retary determines necessary.
10	(g) DEADLINE FOR REGULATIONS.—
11	(1) PROPOSED RULE.—The Secretary of
12	Homeland Security shall promulgate a
13	proposed rule to fulfill the requirements
14	of title XXI of the Homeland Security Act
15	of 2002, as added by subsection (a), not
16	later than 6 months after the date of the
17	enactment of this Act.
18	(2) FINAL RULE.—The Secretary shall,
19	after proper notice and opportunity for
20	public comment, promulgate a final rule
21	to fulfill the requirements of such title

not later than 18 months after the date of

the enactment of this Act.

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Union Calendar No. 178

111 TH CONGRESS H. R. 2868

[Report No. 111-205, Parts I and II]

BILL

To amend the Homeland Security Act of 2002 to extend, modify, and recodify the authority of the Secretary of Homeland Security to enhance security and protect against acts of terrorism against chemical facilities, and for other purposes.

OCTOBER 23, 2009

Reported from the Committee on Energy and Commerce with an amendment

OCTOBER 23, 2009

Committee on the Judiciary discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed